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SWRC Newsletter

No 24 March 1987

Editor: Adam Jamrozik

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FREE



Social Welfare Research Centre

THE UNIVERSITY OF NEW SOUTH WALES
P.O. BOX 1 • KENSINGTON • NEW SOUTH WALES • AUSTRALIA • 2033



The Social Welfare Research Centre was established in January 1980 under an agreement between the University of New South Wales and the Commonwealth Government. The initial agreement was for a period of five years and in 1984 the agreement was renewed for another five years, until the end of 1989. In accordance with the agreement the Centre is operated by the University as a unit of the University. The Director of the Centre is responsible to the Vice-Chancellor and receives assistance in formulating the Centre's research agenda from an Advisory Committee and a Research Management Committee.

The Centre undertakes and sponsors research on important aspects of social policy and social welfare; it arranges seminars and conferences; it publishes the results of its research in reports, journal articles and books; and it provides opportunities for post-graduate studies in social welfare. Current research areas cover child and family welfare, employment/unemployment, social security, housing, compensation and occupational issues, services for handicapped, the aged and other areas of social policy.

The views expressed in this Newsletter, as in any of the Centre's publications, do not necessarily represent any official position of the Centre. The Newsletter and Reports and Proceedings are published to make available the views and research findings of the individual authors, and thus to promote the development of ideas and discussion about major concerns in social policy and social welfare.

From the Director...

I am delighted to have this opportunity to address the many readers of the SWRC Newsletter. I have been at the Centre for only a short time, but have already been made to feel very welcome by the staff and had the opportunity to talk with them and experience first hand their enthusiasm for their important research activities. I would like to begin by thanking Adam Jamrozik for the admirable job he has done as Acting Director over the last two years. His efforts have made a major contribution to the healthy state in which the Centre now finds itself. I have already benefited tremendously from his advice and experience. His dedication to the SWRC is illustrated by his volunteering to oversee the production of this Newsletter, for which we are all very grateful. I am sure that readers will want to join me in wishing Adam continued success with his future work in the Centre, and I know that he is relishing the prospect of devoting more time to his research than has been possible over recent months.

Although this is my first appearance in the Newsletter, some readers may know that this is not my first position in the Centre. I was here for a brief period in 1980 as part-time research fellow. How things have changed since then! As the research programme has developed and expanded, so has the size of the Centre's staff. This has led to problems accommodating everyone in the premises, although I am delighted that the extension at the rear of the Centre is now complete, with the result that our overcrowding difficulties have been eased.

The on-going research agenda of the Centre, summarised in Newsletter No.21 (May 1986) is impressive for both its breadth and diversity. The degree of commitment of the staff and their professional approach to their work has helped maintain and enhance the

good reputation of the Centre. We must continue to make every effort to ensure that our research is of high quality and has relevance to the pressing social welfare issues of the day. I will, of course, play my part in formulating and guiding our future research agenda and in contributing to the research itself. The work of the Centre has a crucial role to play in analysing social policies, in identifying special needs in the community and in formulating proposals which ensure that those needs are met adequately. In an environment of economic austerity and expenditure restraint our contribution becomes even more crucial. Our past performance speaks for itself and is one we can all be proud of. I am optimistic that this will continue and that our research will ultimately contribute towards a fairer and more equitable outcome for all Australians.

Over the coming months we will be discussing detailed proposals for future research projects. I would welcome any contributions from readers regarding particular topics which might enter into our discussions. These could include new areas not recently researched in the Centre, and reactions to previous research which we might look into again or update. Over the coming months, I plan to contact other Research Institutes to discuss with them our research programme and to explore how our research activities might best be coordinated. It is particularly important that we address the question of our future research directions now, since 1987 is the year for which the Centre is scheduled to be reviewed for a further extension of its funding arrangements.

SWRC Seminars: The programme for the first session in March-June 1987 has now been finalised and is presented below on page 3. It is an exciting and broad-ranging programme which

covers a number of key social policy concerns. In addition to these seminars, the Centre is holding a workshop in early March on Housing Policy, an issue of direct relevance to the analyses now being undertaken by the Social Security Review. The main paper at this workshop will be presented by Dr Joan Vipond from the SWRC. The workshop has resulted from the close relationship established between the SWRC and the Social Security Review and it is encouraging to see those working at the policy level so interested in the Centre's research.

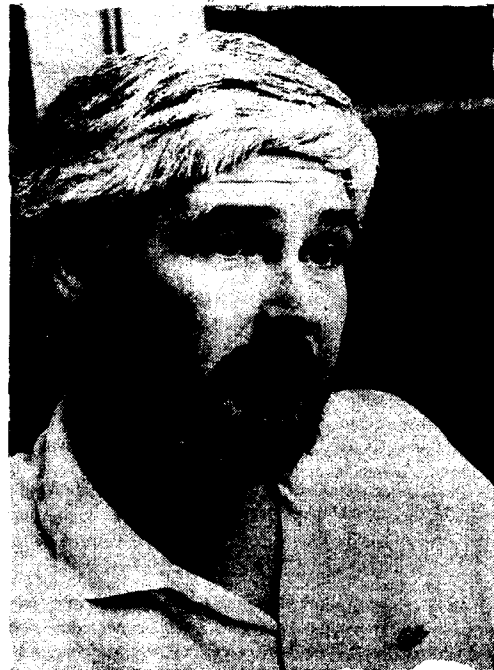
Special Conference: The Centre has organised, in conjunction with the Department of Social Work and Social Administration at the University of Western Australia, a two-day conference for 27-28 March 1987. The title of the Conference is 'Social Welfare in the late 80's: Reform, Progress or Retreat?'. The keynote address on the first day will be presented by Brian Howe, Minister for Social Security, and Kay Hallahan, the Western Australian Minister for Community Services and the Family will present the keynote address on the second day. Other speakers include Professor Bettina Cass, Dr Don Edgar and Dr Jim Ife. The SWRC will be well represented with papers from Peter Saunders, Adam Jamrozik and Tania Sweeney. Further information is provided on page 9.

Staff Changes and Visitors: Three new research assistants have recently taken up their appointments. I would like to welcome Cathy Boland, Vicki Le Plastrier and Clare Stapleton, and wish them an enjoyable and productive time with us. Rosemary Hooke, responsible for Publications and Information, resigned in January. She has performed her work for us with distinction and I am sure you would like to join me in wishing her all the best in her future endeavours. At our Christmas lunch, we said farewell to three of our colleagues: Staffan Marklund, who returned to Sweden after a brief but productive visit, Loucas

Nicolaou, who has completed and submitted his Ph.D thesis, and Elizabeth Hodge who is moving to Canberra. Best wishes to them all, and we trust that they will keep in touch with their many friends in the Centre. Professor John Lawrence will be visiting the SWRC from March - August 1987, on leave from the Department of Social Work. John has had a close association with the SWRC since its inception and is currently Chairman of the Research Management Committee.

I hope very much over the course of the coming years to contribute to the fine reputation that the SWRC has already established. I also hope that as time proceeds, I will get a chance to meet many of the readers of our Newsletter. This column gives me the opportunity to keep you in touch regularly with the Centre's activities. I hope that some of you will take the opportunity to contact us so that we in the Centre can benefit from your thoughts and advice.

Peter Saunders
Director, SWRC.



Dr Peter Saunders
By courtesy of UNIKEN

FOR YOUR DIARY...SWRC Seminars

Session 1, 1987

During the first session of 1987 (March-June) the Social Welfare Research Centre will hold **Four Public Seminars**, on the dates and times listed below. The topics discussed at the seminars will be concerned with issues which are currently in the forefront of public debate on social policy and social welfare, and are also examined in the Centre's research programme. We have again been fortunate in obtaining participation of speakers whose work in various areas of social policy and social welfare should be of interest to many people involved in social welfare policy, administration and/or service delivery. Dr Peter Saunders, Director of the Social Welfare Research Centre, will be the first speaker at the March seminar. Other speakers in the session will come from the Centre and from research institutes in Australia and overseas (see below).

Seminars are held in Morven Brown Room 212, UNSW, from 9.15am to 12.30pm. Time is available for questions and comments from the participants. All interested persons are invited to participate. **Attendance is free**, and morning tea/coffee is provided. Further information may be obtained from the Publications and Information Officer (telephone [02] 697-5150).

Friday, 13 March:

EMPLOYMENT TRENDS AND SOCIAL POLICY

Dr Peter Saunders
Director, Social Welfare Research Centre
Labour Market Trends and Social Security Expenditure

Dr K. Zagorski
Research School of Social Sciences
Australian National University
Job Rewards as Labour Segmentation Determinants

Friday, 10 April:

THE WELFARE OF THE AGED

Dr Adam Graycar
Commissioner for the Ageing, South Australia
Community Care in Ageing: The Policy Agenda

Dr Robert Nittolo
Social Welfare Research Centre
Recent Changes in Aged Care Policies and Attitudes

Professor Jordan Kosberg
International Exchange Center on Gerontology
University of South Florida
Comments and Comparative Observations

Friday, 8 May:

THE NATURE AND SCOPE OF 'WELFARE'

Mr Adam Jamrozik
Social Welfare Research Centre
The Boundaries of Welfare in a Changing Economic and Political Environment

Professor John Lawrence
School of Social Work
University of New South Wales
The Nature and Scope of Professional Ethics

Friday, 5 June:

THE CHANGING STRUCTURE OF POVERTY

Dr Joan Vipond
Social Welfare Research Centre
Policy Implications of SWRC Poverty Research

Ms Alison McClelland & Ms Jenny Tretheway
Brotherhood of St. Laurence, Melbourne
Poverty Research and Policy

SEMINARS - CONFERENCES

REVIEW OF MULTICULTURAL PROGRAMS AND SERVICES- THE 'JUPP' REPORT

CENTRE FOR MULTICULTURAL STUDIES,
WOLLONGONG UNIVERSITY

1-2 DECEMBER 1986

Reviewed by Robert Nittolo

This consultation was organised by the Centre for Multicultural Studies to seek opinions on the contents of Stage One of the Jupp Report entitled 'Don't Settle for Less: Review of Migrant and Multicultural Programs and Services'. In many ways the title is appropriate: the closure of the Australian Institute of Multicultural Affairs, the merger of the SBS with the ABC, the cuts and near-demise of the English as Second Language Program, and the closure of regional offices of the Department of Immigration and Ethnic Affairs have shown the vulnerability of migrant programs and services and the large degree of pressure which must be maintained in order to merely keep the status quo, let alone expand.

However, on the other hand, given that part of the brief of the Jupp review was to 'advise on the essential elements of, and priorities within, a strategy to implement the Government's role and policies over the next decade', then the report's failure to propose or detail major policy or program initiatives for the coming decade was one of the major criticisms voiced at the consultation. The essential thrust of the report was to consolidate and improve existing programs and projects rather than to promote or project any future needs or services.

The basis of the Report is the concept of 'equitable participation.' Equity is concerned with fairness, and

participation means to take part in the political, social, economic and cultural processes so as to have a share in the decision-making processes, the object being to ensure that overseas-born persons are able to achieve those outcomes which are available to other Australians.

The Report found (or reinforced the finding) that a lack of English speaking ability was the single most important factor leading to social, economic and political disability and inequality among the ethnic community in Australia. Many migrants are not receiving adequate language assistance to begin with, and access to ESL programs should be available to people at any stage of their lives and not limited to a few years after arrival. At the school level, tuition is often withdrawn before students have the necessary English speaking skills to realise their full educational potential, and generalist teachers do not have the skills to diagnose specific needs, and many do not have access to specialist assistance and advice.

The second greatest area of need identified by the Jupp Report was in the area of labour market placement. The greatest intensity of concern was regarding the non-recognition of overseas qualifications, the extent of the difficulties experienced and the large numbers of people entering Australia without prior assessment or adequate occupational counselling. More concerted action is needed in the areas of overseas assessment, bridging courses, retraining, occupational English and testing and advisory services.

The Report proposed a strategy of four elements: equipping overseas-born persons with the basic resources to function effectively and equitably; ensuring organisations making decisions about programs and services

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do so equitably; promoting community relations and social attitudes which respect the rights of all; and supporting the maintenance and transmission of cultural heritages and identities.

In achieving these strategies the Report placed great emphasis on the role and value of education, not only of the overseas-born themselves, but of the community at large and the organisations and institutions which decide and implement policies affecting migrants.

A major feature of the consultation was the role to be played by the proposed Office of Ethnic Affairs, the two major priorities for this office, given the two greatest needs, would be labour force and manpower planning and ensuring access to education and training programs.

Essentially, the three roles of the Office would be administration, research and consultation. Administration would involve policy formulation; program management and implementation; reviewing and assessing the likely impact of proposals on the ethnic community; inter-departmental co-ordination and liaison; lobbying and providing appropriate advice. These functions would merge with the role of consulting with community organisations; assessing community relations; and monitoring and evaluating community attitudes. These functions would be supported through the sponsoring or commissioning of research and through the assessment of available data and would need to be supported by a system of public promotion, public education and public access to information.

Naturally, the participants at the consultation were well aware that any Office of Ethnic Affairs would not be given all of the above functions, but

regarded them as essential if the Office was to perform its task effectively, particularly now that the Australian Institute of Multicultural Affairs has been abolished and that regional offices of the Department of Immigration and Ethnic Affairs were being closed.

The participants were in general agreement that the Jupp Report was a fairly conservative middle-of-the-road approach to the problems and issues confronting persons of Non-English speaking backgrounds. It deliberately avoided anything even remotely controversial and adopted a very low-key approach to addressing those issues which it did confront. There was very little demographic analysis and just as little analysis of the part played by such factors as class and socio-economic status in maintaining inequality; and no examination of the role played by social institutions such as the media or the education system in disseminating stereotyped attitudes within the community. In fact, the term 'institution' almost invariably referred to either a public service department, office or statutory organisation, or to a community organisation.

This low-key attitude was deliberate and self-conscious. Dr Jupp stated that he wished to write a report that would be accepted and acted upon, not something that would be simply noted and filed away as, say, was the Campbell report. The main criticisms of the Report made at the consultation were with what it did not say rather than with what it did say; no one could find fault with it, (though of course some disagreed with various items and recommendations), there was no controversy, no heated debate, and no argument. There was nothing in the report that could not be implemented and carried through to the aims envisioned by it, the soft approach

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means that there is no justification for throwing into the too-hard basket.

The Jupp report may not be as socially significant as the Galbally report which made multiculturalism a part of the social and political agenda, but it does provide a rational and measured assessment of the state of multiculturalism in Australia today. The principle of equitable participation, that is the process by which overseas-born residents and their families are assisted to achieve the outcomes available to other Australians, and the strategies recommended in the Report can, and should, serve as a guiding light for the planning and delivery of programs and services for the overseas-born.



REGIONAL SCIENCE ASSOCIATION - HOUSING

At the eleventh annual conference of the Regional Science Association held at the University of New South Wales, December 1-3, 1986, three sessions were devoted to housing. The twelve contributing authors and the titles of their eight papers are listed below. Requests for papers may be made directly to the authors.

A wide range of issues was discussed, from national trends to regional and local topics. The problems people face in attempting to achieve home ownership were considered by Temby and by Carter. Financial innovation for housing was analysed both by Carter and by Kendig and Stephens. The latter concentrated on options available to older people.

Dayananda presented an outline of a macroeconomic model of housing finance in the Northern Territory and Reece discussed the results of an econometric analysis of housing demand in Sydney. Cardew linked socio-demographic factors with economic change in an analysis of housing demand in fringe urban areas which emphasised private rental demand.

Innovative local projects in the public housing sector were favourably assessed because of their ability to increase both capital and management devoted to providing low-income housing (Harnisch, Moore and Harmer). Phibbs critically reviewed local housing market studies noting that although they had been useful they had to meet the expectations of their sponsors.

List of papers presented:

From Department of Housing and Construction, P.O. Box 111, Dickson ACT 2602.

TEMBY, Warwick., 'Changing access to home ownership'.

HARNISCH, Wilhelm., MOORE, Cathie., and HARMER, Jeff., DHC, 'Innovation in federal housing assistance: a case study of the local government and community housing program (LGACHP).'

KENDIG, Hal L.*, STEPHENS, F.E., 'Financing housing innovations for older people: public and private alternatives.'

From Department of Economic, University of Melbourne, Parkville, Victoria 3052.

CARTER, Robert A., 'Innovations in financial mechanisms for housing

* Kendig is at ANU.

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markets: deregulation and fiscal conservatism.'

From North Australia Research Centre,
P.O. Box 41231, Casuarina, NT, 5792.

DAYANANDA, Don., 'Housing finance system in Northern Australia.'

From New South Wales, Department of Finance. Postal Bag 5215, Parramatta, 2150.

REECE, Barry., IRWIN, M.,** 'Can residential housing demand be forecast at the city level? A case study of Sydney 1986-1991.'

From Centre for Environmental and Urban Studies, Macquarie University, North Ryde, New South Wales 2113

CARDEW, Richard., 'Socio-economic change and Sydney's housing market'.

From Department of Town and Country Planning, Sydney University, New South Wales 2006.

PHIBBS, Peter., 'The role of local housing market studies.'

** Irwin is at the Australian Meat and Livestock Corporation

FORTHCOMING CONFERENCE

- BEHAVIOURAL MEDICINE

On 15th and 16th October, 1987, the Department of Behavioural and General Studies at Cumberland College of Health Sciences will hold its seventh national Behavioural Medicine Conference.

The Conference is intended as an interdisciplinary forum for the presentation and discussion of current research and developments in techniques of behavioural science applied to health and illness.

Typical research areas include appetitive disorders (e.g. alcoholism, smoking, obesity), stress, pain, ageing, sexuality, sociocultural influences on health, biofeedback, rehabilitation, multicultural health, occupational health and health promotion.

The Conference Committee has currently issued a call for papers. Abstracts of between 50 - 150 words are invited and should be forwarded to:

The Program Convenor,
Behavioural Medicine Conference,
Cumberland College of Health Sciences,
P.O. Box 170,
LIDCOMBE, N.S.W. 2141.

Registration forms and further details are available from:

Mr. Keith Carter, Telephone (02) 646-6333.



NEW PUBLICATION

**Thank You for Asking Us - Please
Do it Again!**

**A Study of the Australian
Community Services and their
relevance to Ethnic Communities**

Loucas Nicolaou

Available from FECCA
541 George Street,
Sydney
Telephone No. (02) 267-9722

This is a three-volume report on the relevance and effectiveness of services and programmes, administered by the portfolio of Commonwealth Community Services, to ethnic communities in Australia. The report is based on a unique model of a series of Consultation Conferences that took place in every State and Territory between 12 September and 25 October, 1986. These Conferences were followed by the meeting of a National Working Party held in Canberra between 14-16 November, 1986, as discussed in Volume 1. The project as a whole was funded by the Federal Ministry for Community Services.

The report identifies priorities and strategies which could be pursued by the portfolio of Community Services in order to ensure that its services and activities are sensitive, equitable, accessible and culturally appropriate for ethnic minority groups in Australia. It was prepared by Loucas Nicolaou on behalf of the Federation of Ethnic Communities' Councils of Australia (FECCA) and each Ethnic Communities' Council (ECC) of every State and Territory.

While Volume 1 concentrates on issues reflecting a National perspective, Volumes 2 and 3 present the concerns and discussions of the **individual State and Territory Consultation Conferences** as reported by the

Organisers and each Conference. These Organisers, appointed by each ECC, had full responsibility for the structure, co-ordination and report of the Conference proceedings of their State/Territory.

Although the individual reports in Volumes 2 and 3 have been edited (some of them substantially) by the author, the concerns, interpretations and recommendations presented by the Conference Organisers - and, ultimately, by the Conference participants - have not been altered. These volumes also include some selected papers and other material delivered at each of the individual State and Territory Conferences.

VISITOR AT THE SWRC

Elizabeth Fernandez of the School of Social Work, University of New South Wales is attached to the Social Welfare Research Centre for the period 12th January 1987 - 13th March 1987 through a scheme of internal release from the University. During this period she is working on her doctoral thesis.

Her research examines factors associated with the placement decisions of a sample of children placed in Substitute Care in Sydney over a period of three years. It identifies precipitating reasons for entry to care (such as physical, sexual and emotional abuse, neglect, inadequacies in parent-child bonds, illness or disability of the parents and behavioural problems of the child) and focuses on the careers of the children in the Substitute Care System.

A report highlighting the major findings and implications for child welfare policy and practice is being prepared for publication through the SWRC.

SOCIAL WELFARE IN THE LATE 1980s: REFORM, PROGRESS, OR RETREAT?

SPECIAL TWO-DAY CONFERENCE

UNIVERSITY OF WESTERN AUSTRALIA Perth, W.A.,

Friday-Saturday, 27-28 March 1987

The Conference is a joint project by the Social Welfare Research Centre and the Department of Social Work and Social Administration, University of Western Australia.

FURTHER INFORMATION: Department of Social Work and Social Administration, University of Western Australia, (09) 380 2996/0290, and Social Welfare Research Centre, University of New South Wales, (02) 697 5150/5151.

CONFERENCE PROGRAMME

PROGRAMME : DAY 1 - 27 MARCH, 1987.

THEME: DEFENDING THE WELFARE STATE: ISSUES & PROSPECTS	
CHAIR: Professor D.L. Jayasuriya Department of Social Work and Social Administration, University of Western Australia	
10.00-10.15	Opening by: The Hon Kay Hallahan The Minister for Community Services and the Family, Government of W.A.
10.15-11.00	Keynote Address: The Hon Brian Howe The Minister for Social Security Commonwealth Government
11.00-11.45	Past Developments and Future Prospects for Social Security in Australia Dr Peter Saunders Director, Social Welfare Research Centre University of New South Wales
12.30-2.00	Lunch
2.00-2.45	Winners and Losers in the Welfare State Recent Trends & Pointers to the Future Mr Adam Jamrozik Senior Research Fellow, SWRC University of New South Wales
2.45-3.30	Public Opinion and Welfare Policy: Is there a Crisis of Legitimacy? Dr Jim Ife Senior Lecturer, Dept of Social Work and Social Administration, University of Western Australia
3.30-4.00	Afternoon Tea
4.00-4.45	Trapped in a Historical Cul-de-sac - the Prospects for Welfare Reform in Australia Dr Francis Castles Research Fellow, RSSS, Dept of Political Science, Australian National University
4.45-5.10	Summing up

PROGRAMME: DAY 2 - MARCH 28, 1987.

THEME: ISSUES OF FAMILY POLICY	
CHAIR: Dr Don Edgar Director, Australian Institute of Family Studies	
10.00-10.30	Keynote Address: The Hon Kay Hallahan Minister for Community Services and the Family, Government of W.A.
10.30-11.15	Services for Children and Families: Social Control or a Part of the Social Wage? Ms Tania Sweeney Principal Research Officer, SWRC University of New South Wales
11.15-12.30	Family and Community Services - A State Perspective Mr Des Semple Director-General Department for Community Services, W.A.
12.30-2.00	Lunch
2.00-2.45	Income Security and Economic Dependency Some Questions on the Role of the Family and the State Ms Patricia Tulloch Senior Lecturer, School of Social Inquiry Murdoch University, Western Australia
3.00-4.00	The Tax Transfer Basis of Family Policy Professor Bettina Cass Social Security Review Department of Social Security, Canberra.
4.00-4.30	SUMMING UP

SUBMISSION

- To: SOCIAL SECURITY REVIEW

Equity and Family Income Support. The Proposal for a Young Child Supplement to Family Allowances. a Submission to the Social Security Review

by Bruce Bradbury

In 1986 the Social Security Review Issues Paper No. 1, Income Support for Families with Dependant Children, was released. Authored by Dr Bettina Cass, it proposes a number of changes to the current structure of family support. One of the proposals is the suggestion that families with pre-school aged children should receive an additional rate of family allowance. Whilst by no means the most important of the Issue Paper's proposals, it has been one of the more controversial. Since the release of the Issues Paper, several authors have criticised this young child supplement as being justifiable on neither horizontal nor vertical equity grounds. The submission attempts to clarify the conceptual issues and introduce additional relevant data.

In Issues Paper No. 1, the young child supplement is justified on the grounds of the low level of family income at this stage of the life cycle, compounded by low levels of mothers' workforce participation (or extra childcare costs). Additionally, this is to give further recognition to the 'contribution made by the mother'. The supplement is described as relevant to the issue of **horizontal equity**. This is defined in the paper as a recognition of the principle that,

at any level of family income people with children incur greater costs and have greater needs than do people without children at the same level of income. The objective is to provide universal support which will increase the disposable incomes of all families

so as to offset, at least in part, the additional costs of raising children. (Cass, 1986, p3)

This usage of the term 'horizontal equity' to justify these proposals has been the cause of much of the critical response. For as noted above, one of the main reasons justifying the young child supplement has been the difference in **incomes** (rather than costs) between families with older children, whose mothers may be able to enter the workforce, and those with younger children, who may be more constrained. This has led Brownlee, Maas and McDonald (1986) to argue that there are no grounds for increasing payments to families with young children according to horizontal equity criteria. The principle of horizontal equity recognizes variations in direct costs or needs experienced by different types of families on the same income level. Families with a child under six years of age do **not** have higher direct costs or greater needs than families with older children **on the same income level**. Available evidence from overseas and Australian research on the costs of children demonstrates that the direct costs of raising children increase as children grow older. (Brownlee, Maas and McDonald, p.6).

The issue of the indirect costs of young children (the loss of income suffered when a parent has to withdraw from the workforce to care for their children) is best addressed in the context of **vertical equity** considerations. However, when this is done, the special needs of families with young children may disappear amid many more significant determinants of income distribution.

This submission, however, argues that there is a case for the special treatment of the indirect costs of children, more in line with the **usage**

SUBMISSION

CONT.

rather than the definitions of horizontal and vertical equity contained in the Issues Paper. That is, a valid object of income support is to provide additional support for the needs which arise in families **by virtue of them being families**, and hence having dependants to support.

However, it is not clear that a young child supplement is the best way of achieving such support. This submission goes on to evaluate the extent of direct and indirect costs of children using available Australian survey data. This involves a modification of the Henderson equivalence scales to take account of the costs of childcare. These costs are estimated from the ABS, 1984 Household Expenditure Survey, and the revised equivalence scales applied to income data in the 1981/82 Income and Housing Survey. Whilst neither the methods nor the data are ideal for this purpose, they are sufficient to get some idea of the impact upon families of the direct and indirect costs of young children.

It is concluded that the main problem with the proposal for a young child supplement is that the diversity of employment and childcare situations of parents means that it would be a poorly targeted means of obtaining its goals. Many mothers with older children are also not in the workforce, and childcare costs of families with working parents vary widely. If the trend towards increasing attachment of females to the workforce continues, this criticism may become less valid. It is, perhaps, a proposal ahead of its time. Other means of achieving these goals such as child care and maternity leave subsidies may be more suitable.

The strongest argument for the young child supplement is perhaps a non-economic one - the Review's suggestion that a young child supplement would

"give further recognition to the contribution made by the mother" (p.105). Whilst the report does not take this suggestion to its logical conclusion - a 'parenting' wage - it is none the less an important first step. Young children demand much more care and attention than older children and it is reasonable that this should be compensated. The additional burden on these families is not fully reflected in such economic indicators as labour force participation or childcare costs. Clear evidence of the impact of children on family activities is available from time-budget studies, however. The amount of time spent caring for children is very much greater the younger the child. Payment of an additional family allowance to the principal carer would be an appropriate recognition of this and would be consistent with the view expressed in the Review that parenting is as much a contribution to social development as an individual activity.

References

Brownlee, Helen; Maas, Frank and McDonald, Peter (1986) **Age-related Payments for Children: Horizontal and Vertical Equity Considerations**, Australian Institute of Family Studies.

Cass, Bettina (1986) **Income Support for Families with Children**, Social Security Review Issues Paper No. 1, AGPS, Canberra.

Please note:

A copy of the full text of the submission may be obtained from Bruce Bradbury, Social Welfare Research Centre (02) 697 5146

BOOK REVIEWS

Helga Nowotny (ed.)

Thought and Action in Social Policy: Social Concerns for the 1980s

Helga Nowotny and Jan Lambiri-Dimaki (eds.) **The Difficult Dialogue between Producers and Users of Social Science Research**

European Centre for Social Welfare Training and Research, Vienna, 1984, 1985.

Reviewed by Adam Jamrozik

Thought and Action in Social Policy is a large volume (359pp) of contributions by 40 writers from most European countries, the United States, Canada, Israel, and Australia. Clearly, a brief review like this cannot do justice to all the important issues raised by the contributors; it can only give some indication of their concerns and attempt to identify the common ground among them. The book was published on the occasion of the 10th anniversary of the European Centre's establishment, and the contributions were written early in the current decade; it is therefore interesting to read about the concerns expressed at that time and consider whether the issues in social policy perceived then to be of importance have changed since then or remained more or less the same.

The contributors to the volume include researchers in social policy as well as administrators and practitioners in social welfare. They reflect upon the developments in social policy prior to the 1980s, especially on the changes which had taken place during the 1970s, and attempt to identify the trends, assess their significance, and

draw implications for the future of social policy and of the welfare state.

The volume has five parts, each part containing several contributions on the common theme:

1. From the Welfare State to What Kind of Society?
2. Clients, Professions and the State: Co-operation, Conflict and Accountability
3. Collective Action on the Local Level: Towards a Centre of Organisation?
4. Trends in Social Policies: Resetting Priorities or Maintaining Past Achievements
5. The Contributions from Research: An Open Agenda for an Open Dialogue

There is a broad consensus of views among the contributors that, despite the attacks on the welfare state and the curtailment or even reductions of social expenditure in the 1970s and early 1980s, there were significant achievements in social policy and the welfare state was still on reasonable, if somewhat shaky, foundations. However, social policies have changed: the notion of redistribution has been virtually abandoned and 'the political and moral concern with equality, including access to the societal reward system, has been eclipsed by the goals of achieving and maintaining security'. As the Editor observes in the Introduction,

Clearly, the welfare state has generated its dependants not only among those members of society who are, temporarily or permanently, the recipients of its aid, but also its own kind of retainers among the better-off segments of society. They have come to expect that the formalised and legislated burden of risks are borne by

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others, while they may enjoy everlasting security (p.10).

The development of corporatist structures has facilitated the demands from organised interest groups for their 'rights'. Middle-class interest groups have become politically articulate in making their claims and resisting measures of redistribution. As one contributor notes, 'the reduction of social inequalities ... suffers a crisis of egoism of the middle class and a lack of coordinated effort in other milieux'. The trends in social budgets indicate that the curtailment of social expenditure is likely to occur in those provisions which benefit the politically weak groups in society.

One of the most significant 'failures' of the welfare state is regarded to be the inability to maintain employment. 'Full employment is the hard core of the welfare state ... with the loss of full employment, the welfare state also loses its underpinning' (Kienzl, p.47). The future of the welfare state is therefore seen to depend to a large degree on the ability of governments to solve the problem of unemployment. As the Editor asserts,

There can be no doubt that the issue of work, and connected with it, that of life styles and the redevelopment of collective as well as individual forms of welfare, interpreted as well-being, will be dominant themes in the years ahead (p.11).

On that score, as well as on the issue of the relationship between social policy and economic policy, a sobering thought comes from Miller (pp.69-74) who argues that social policy, however well-intended, cannot achieve its goals unless the economic policy is directed towards the same goals. 'Social policy cannot undo what economic policy harms ... social

policy could not be the economic policy for the poor' (p.70). Miller argues that it is the original distribution of resources that is important rather than redistributive policies. If the original distribution is 'economically successful' but creates inequalities, 'the appearance of affluence tends to lead to stigmatising the victims as the authors of their decay' (p.73).

Turning to the issue of performance, there is a high degree of consensus of views among the contributors that the growth of bureaucratisation and centralisation of welfare services has become a negative aspect of the welfare state. The search for alternatives is towards decentralisation, towards local government, community groups and self-help. The move in those directions has come both from the left and from the right, and there appears to be much common ground in the critique of the welfare state which comes from these two political extremes. Tennant and Bayley (pp.131-142) comment,

... those of us who are involved in any way with developing locally-based services walk a very narrow path between, on the one hand, the political left who see the community care as a way to decentralise welfare services, and, on the other hand, the political right who see community care as care 'on the cheap' (p.136).

In considering the role of service providers, especially the role of social workers, some contributors observe that social work, after acquiring a 'social' outlook in the late 1960s and early 1970s, has again turned the focus on the 'individual in need', working towards assisting individuals in adjusting to social conditions rather than aiming to change those conditions. Indeed, the

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trend in that direction may well intensify in the future. However, the prevailing opinion among the contributors is that social work should act as a catalyst of demands and programs which enable the individuals to become actors of change in their conditions and their life styles; secondly, social work should be an instrument of lifting the institutional obstacles of bureaucratisation, through the development of preventative actions and incitement of institutions for the orientation towards definite goals and evaluation of their work (Blairon:187-194)

Reflecting on the changes in Western societies and looking to the future, the contributors tend to agree that the 'crisis' of the welfare state is not a temporary aberration but a sign of a trend towards different societal arrangement. As expressed by Prefontaine (pp.150-160),

... this is not a temporary, accidental 'crisis' which the world has stumbled into. Rather, it has chronic, structured elements which require careful adjustment over time and will likely cause considerable pain before we acclimatize to the conditions which our children and grandchildren will probably face (p.156).

The last part of the volume is concerned with the relationship between social research and policy-making. Research is perceived to perform either the function of 'engineering' or that of 'enlightenment', policy-makers usually preferring the former approach and social scientists the latter. Blume (281-289) argues that both approaches may have merit, depending on circumstances, but he emphasises that changing social conditions call for a vigorous re-assessment of perceptions

and interpretations in social science research. To a certain extent, the 'crisis' of the welfare state is a crisis of theoretical perceptions and interpretations of social reality. Unless new conceptual tools and theories are developed, 'the danger is that social and political theory will slowly and inexorably become 'unfit' to provide the means of understanding the social reality which it alone can provide' (p.288).

The feature of the contributions to the book, and one which has direct implications especially for social research, is the authors' endeavour to examine how social policies are operationalised and what effects they achieve, rather than presenting masses of 'data' in the form of statistics - an approach which is so prevalent today. Indeed, the tone of the book is set by the Editor who says in the Introduction,

I happen to think that in such a sensitive and highly complex area as social policy the exclusive reliance on quantitative data is a sign of immaturity rather than achievement based on a misplaced notion of the methods used in the natural sciences (p.15).

In this era of devotion to computers and statistical 'data', perhaps we should take notice.

The Difficult Dialogue between Producers and Users of Social Science Research contains a number of selected studies which were presented at a conference on this subject, held in Athens in November 1984. The studies come from six European countries, explaining the organisational arrangements for social science research in those countries and identifying a number of issues arising from those arrangements. The case

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Are You a New Reader?

In Newsletters 19 and 20 we published a survey sheet in this position, which was intended as a once-only survey of readers' research interests in order to refine our mailing list programme.

However, some months later we are still receiving completed survey forms as part of orders from people who have just discovered the Newsletter, or readers who have delayed their ordering.

Therefore we have decided to make this a permanent feature, as it has yielded valuable information about priorities and also the occupational interests of the Newsletter readership.

New (and existing) readers are invited to return this sheet, with or without orders on the reverse side.

PLEASE COMPLETE AND RETURN

1. Even if you are already on the mailing list and regardless of whether you are ordering publications this time, please tick the categories of publications or seminar topics which would normally interest you.

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Social Security/Taxation

Workforce/Employment/Unemployment

Compensation/Occupational Health/Welfare

Child and Family Welfare

Youth

Ethnic Minorities

The Handicapped

Women

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Others

2. Please briefly describe your research interests

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3. Any other comments?

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BOOK REVIEWS (CONT. FROM p.14)

studies and the Editors' observations and comments are very informative, and should be of interest to any person, or institution, engaged in research, especially in research of relevance to government policies.

I will not attempt here to describe the various organisational arrangements reported in case studies and will comment only on the more or less common issues identified in them, as most of these issues are likely to be encountered in Australia, by individual researchers and by research institutes such as the Social Welfare Research Centre and other similar organisations.

The dialogue, or the interaction, between producers and users of social research has always been problematic. The needs of policy makers are often out of tune with the interests of academic researchers; policy makers expect the research to be of direct value to them while the researchers might prefer to focus on explanations of certain issues rather than on data useful for direct application; and research results, however valid and important they might be, are not always very welcomed by governments, for political reasons. What, then, does a researcher do? The contributors to the book present various options in the approaches to research and in the methods of co-operation with the policy makers. Various models are examined, the best-known being the **enlightenment** model, the **engineering** model and the **dispositional** model. The enlightenment model emphasizes the research process itself rather than its direct policy implications: the aim is to explain, to inform, rather than seek immediate solutions to problems in policy. The engineering model takes the opposite view, seeking to formulate ways and means to solve policy problems. The dispositional model falls somewhere in-between the

two extremes: it allows for the researchers to be involved in public debates on policy issues while retaining their independent stance. There are, of course, many other models to follow (Whittrock:89-109).

What lessons have been learnt from the experience of recent years? There are, of course, many but the following seem to be the main ones. First, although social science research has been increasingly used in policy research areas, its effect on policy formulation is difficult to ascertain. Second, much of research is government-funded and governments' endeavour to control it is ever present. As stated by Houghton in her summary and conclusions from the conference (113-134).

Modern governments are undoubtedly influencing the nature of social research, both stimulating it and exercising a considerable degree of control over work that is undertaken (p.116).

This statement, like many observations throughout the book could be easily related to the situation in Australia, but I will leave this to the readers. Instead, two other brief quotations from the book seemed more appropriate. The first comes from Whittrock (see above) who concludes his contribution on the relationship between knowledge and policy. He says,

In an age in which the call for involvement sounds more demanding and persistent more than ever and in which the reasons for engagement may be greater than ever and aloofness and disengagement may often be just another word for cynicism, some scholars must still remain true to the need for critical distance and speak truth, whether power is listening or not (p.107).

BOOK REVIEWS

The second quotation comes from one of the Editor's introduction to the book (Nowotny:7-14), who says,

One of the lessons that can be drawn from the past decade consists in acknowledging the need for intellectual and political autonomy. Too close ties to the political powers of the day turned out to be a disservice to all parties involved and more often than that, tended to be detrimental to the quality of research (pp.12-13)

Food for thought! It is good to see that the debate and reflection on these issues is taking place - even if it is in the far-distant Europe.

Both books are interesting, informative and readable; although published earlier in the decade, they raise many issues which are relevant today - a trademark of the publications coming from that Centre. The books may be purchased from the Centre itself (I hope, they will have some in stock), and the address is:
European Centre for Social Welfare
Training and Research
Berggasse 17, A-1090 WIEN, AUSTRIA

Stuart J. Rees and Leonie Gibbons

A Brutal Game: Patients and the Doctors' Dispute

Angus and Robertson, Sydney, 1986

Reviewed by Adam Jamrozik

This little book (146pp) is an account of the effects the withdrawal of services from the public hospitals system in New South Wales by procedural specialists had on some people who required surgery at the

time. The 'strike' occurred in 1984 and continued well into 1985; it ceased only after the Government of New South Wales met most of the specialists' demands. The data reported in the book came from interviews with 128 patients and include statistics of the conditions the patients suffered, their socio-economic characteristics, ethnic origins, and some details of the actual treatment process (e.g. routes of referral through the health system). The book thus presents a perspective on the doctors' dispute from 'the other side', that is, from the people at the 'receiving end'.

The professionals in the public service, especially the health professionals, always manage quite successfully to claim that any demands they make for more money, conditions and privileges are motivated by altruism. If the demands are not met they claim, they will not be able to deliver the service to which the public is entitled. Somehow, manual workers, however important the work they might perform, have never succeeded in making the same claim. Hence, workers are always 'greedy', the professionals are noble and pure. How could one think otherwise?

The illustrating feature of the book is the evidence which indicates that during the strike the patients were actually used as a leverage by the specialists to put the pressure on the government. Moreover, they were used for the purpose to discredit the public health system and promote the private health system. That many of the 128 patients who provided the information to the researchers were on government pensions or benefits (over 50%), makes the accounts of their experience so much more disturbing. There are many verbatim accounts in the book, but one from a person who had an appointment cancelled

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illustrates the point. The patient says,

The secretary explained the cancellation but kept demigrating the government and I said eventually that I had opposing views to hers. She replied, 'It won't do you any good if the doctor knows what your attitude is' (p.43).

There are many similar statements, and all are rather illuminating. The authors are aware that they might be criticised for their research methods, i.e., a small sample and a self-selected one. True, but this is not a very important issue here. What is important is the evidence that a small and a privileged section of the community who enjoy income, prestige and other advantages well above the 'average' citizen can adopt practices that would be condemned if they were adopted by others. The book is also a warning that power can be abused, not only by governments but by anyone who holds it. If the accounts reported in the book are true (no suggestion is meant here that they were not) than the leaders of the 'strike' did not act only against the public interest but also against the interest of the medical profession as a whole. What is interesting is the indication that many doctors disagreed with the specialists' action but they did not speak publicly against it? Why? The authors say,

The procedural specialists did not act alone. Secretaries acted as gate keepers and were powerful advocates for the specialists' case against Medicare and in favour of private health insurance. Young doctors felt dismayed at some specialists' behaviour yet they felt they had no alternative but to cooperate with their superiors (p.134)

Perhaps the most telling information in the book is the indication of people's reluctance to complain because of fear of being victimised. When I first read the book, I took this with a grain of salt, but then I asked a person at the SWRC to review it for the Newsletter and this person said, 'No way, I have to go to a doctor, too, and I wouldn't want him to know that I reviewed this book'. People's perception of power is sometimes very interesting.

An angry book, and perhaps a biased one in its one-sided treatment of the issues and interests involved; but it reports the views from the side whose voice is rarely heard. For this reason alone it is worth reading.

June Thoburn, Anne Murdoch and Alison O'Brien.

Permanence in Child Care

Basil Blackwell, 1986

Reviewed by Cathy Boland'

This 200 page book reviews a two-year in-depth survey of what was initially a quest for home love and security for very disadvantaged children available for adoption and foster care. This was an inter-agency project over a large area of England, East Anglia, between 1980-1982, and followed the placement of 29 children.

The aim of this study was to prevent high turnover of placement for children in foster care and to provide adoption for those who were handicapped, or not white, or who had been institutionalised for long periods. Other aims included identifying effective practice and policy, supporting new families and to

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give some insight into the plight of these children.

The method was to make use of press and television advertising, and the innovation that one social worker represent the child and another the prospective family in an attempt to find the right child for the right home.

The book begins with a literature review and the authors point out that research actually had an influence on policy for such children in the USA as well as England from the 1960s onwards. This was termination of parental contact with or without the consent of the parent and/or child in order to facilitate early long term placement. This remained the most contentious issue at the beginning of and throughout the project.

The authors do not attempt to hide the conflict that this very difficult area can involve, and deliberately placed the evaluation early in the book. This was to ensure that the positive outcomes of the project were not overshadowed by the reality of the seven children who never found a home. Of the twenty-two that did, 95% remained there, 86% had found a home until independence, 67% a family for life, and one child was returned after placement. Yet, overall, well-being was still below average for half the children at the completion of the project. The authors caution that the short time span involved and absence of like research for comparison created difficulties in evaluating the study. Instead, the readers are invited to draw their own conclusions as to the risks and costs of such a project.

Questions which could be raised following the mostly negative comments by families about social workers are: how much of their role of helper and legal authority places them in a

contradictory position; are they aware of their clients recognising this; and the thin edge of the wedge between the power they hold, their potential for misusing it, and the misunderstandings of everyday life. The social workers appear to have developed a strategy for coping with these issues, so the book may be of interest to foster parents or workers in like projects.

On the first reading of the book the quantitative analysis can be tedious, but the vulnerability, joy and despair of childhood and parenting is obviously there. This is due mainly to the direct quotations from the adults and children involved in the project.

Hal Kendig and John McCallum

Greying Australia: Future Impacts of Population Ageing

Australian Government Publishing Service, Canberra, 1986

The New South Wales Council on the Ageing

1987 Services Guide for the Aged in NSW

Edited by Philip Butcher

Reviewed by Robert Nittolo

Greying Australia is a non-technical profile of Australia's ageing population, drawn from published sources, particularly from material published by the Australian Bureau of Statistics. It takes the form of an abbreviated non-technical discussion, written to appeal to a wide range of readers.

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It charts the population ageing of Australia to the year 2021 and anticipates consequent issues in public and private life; it considers the likely futures in older people's family and housing circumstances, two important influences on the quality of life for the aged. It examines retirement, the main social marker for entry into old age and the economic resources so critical to independence and social participation. Subsequent sections examine the changing lifestyles of older people; care for the minority who will have health and welfare difficulties and the impact of population ageing on public expenditure. Emphasis is placed on the diversity in the experience and timing of the many life changes associated with growing older.

In 1981, 14 percent of the Australian population was aged 60 years and over; this section of the population has been projected to increase to 16 percent in 2001 and to 22 percent in 2021. This increase is anticipated to occur in two phases: between 1981 and about 2006 the 'old' old, that is those aged 70 and over, will increase more rapidly than the 'young' old, those aged between 60 and 69. In the second phase, from about the year 2006 to 2021, the greatest increases will be in the 60 to 69 year old age groups. The remainder of the report is dedicated to the implications of this population ageing for Australia's future.

Some of the immediately predictable implications of the ageing of the Australian population pointed out by Kendig and McCallum are that firstly, the expected increases in the 'old' old, those aged seventy and over, will mean a consequent increase in the need for health and welfare services. Secondly, older women will continue to outnumber men. By the turn of the century most ever-married women will have worked from their thirties

onwards, therefore the financial security and self-assuredness of older women can be expected to be higher. The numbers of older tertiary educated women will also rise rapidly, suggesting that 'many women will be equipped for positions of leadership'.

The many differences between migrant groups make generalisations difficult, many older migrants face economic difficulty and social isolation accentuated by limited English-speaking ability. Aboriginals and Torres Strait Islanders face lower life expectancies due to levels of disease and nutrition found only in developing countries, 'Aboriginals become old at a much younger age than other Australians.

Contrary to popular belief, family ties remain strong and older people are not being abandoned by their families; the independence of the aged is more a product of self-sufficiency than of abandonment. In fact, there are clear indications that population ageing will contribute to the family well-being of younger people; older people often provide emotional support to adult children in crisis and in terms of financial support older people are much more likely to be providers than recipients.

All but a few of the aged currently live independently, only 7 percent live in any kind of institution including boarding houses, hospitals and nursing homes. The long term trend is toward less multigenerational living, those who do live alone do so from choice from a sense of pride and independence. Home ownership contributes greatly to the financial independence of the aged; in 1981 almost two thirds of the aged owned their own homes without any debt and another 15 percent were approaching the end of their mortgage repayments. On the other hand, renting contributes greatly to financial hardship hence

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the future numbers of private tenants will be determined largely by the barriers to buying a home or finding a public tenancy.

Retirement is the event signalling entry into old age. Australians are retiring earlier (due to increased wealth, improved social security and the recession) and living longer. Most adjust to retirement without difficulty; the most significant expected social change is the increased participation in the labour force of older married women.

Greying Australia covers most aspects relating to the aged and to aged policies; the work has a strong leaning toward the statistical and is supported by a large number of well designed and easy to read graphs. This work is intended to be a brief overview aimed at the lay reader and so it limits discussion to the minimum and relies heavily on factual presentation. It is highly recommended.

Another work that is recommended is the **1987 Services Guide for the Elderly for the Aged in NSW**. This is an immensely practical guide to services available to the elderly. If **Greying Australia** tells us the numbers of persons who will need health and welfare services then the **Service Guide** tells us what services are available and where they can be found. The Guide is aimed at the elderly themselves or professionals who work with and advise them, such as doctors, nurses, social, welfare or community health workers.

The emphasis of the Guide is on practical advice in the areas of life of most concern to the aged. The areas include accommodation, finance insurance and legal matters, travel and holidays, and leisure and education. Each section contains essays written by experts in clear and

non-technical language on various aspects of each area.

For instance, the section on accommodation deals with dual occupancy, granny flats, public housing, retirement villages, hostel and nursing homes. The section on Nursing Homes not only describes what types of nursing homes there are but it includes a list of forty questions to ask when considering a home, a Bill of Rights for the Aged in a Nursing Home and where to go in the event of difficulties or complaints.

The section on finance deals with investment and insurance bonds; the legal section deals with such things, among others, as how to make out a will, where to obtain legal aid, powers of attorney. The health section examines food nutrition and diet, where to find medical and allied services, what home care services are available and how to obtain them, a discussion on personal security and services for the handicapped.

There is also an extensive section dealing with the services available within each Local Government area in NSW; the entry for each shire contains a listing of the community health and information/service centres, domiciliary services, hospitals, Department of Social Security office, the addresses of meeting places for the aged, and a list of accommodation centres, including retirement villages and nursing homes.

Thus if one is elderly, or one works with the elderly, and one wants to know a little about retirement, investment, making out a will, or how to pick a good nursing home or retirement village, then this Guide is not only recommended but it is probably necessary.

SUBJECT GUIDE TO SWRC PUBLICATIONS

In response to the many requests received from readers for research material linked to subject areas, we have cross-referenced SWRC publications to help serve the most usual enquiries.

It is worth mentioning that this was done in consideration of those people who require a quick guide to commence reading in a given area, and that it represents only a single-take classification (with some exceptions) in a field where multiple classifications are likely. It includes the complete publications of the Reports and Proceedings (R & Ps) and the Reprint series.

In order to purchase any of these reports, please refer, using the publication number given, to the Publications List and Order Form in the centre pages of this Newsletter.

FAMILY STUDIES

R&Ps

- No. 7 Bettina Cass, **Unemployment and the Family: The Social Impact of the Restructuring of the Australian Labour Market**, April 1981, 55 pp.
 - No.19 Tania Sweeney and Adam Jamrozik, **Services for Young Children: Welfare Service or Social Parenthood?**, March 1982, 144 pp.
 - No.21 Bettina Cass, **Family Policies in Australia: Contest over the Social Wage**, May 1982, 41 pp.
 - No.24 Carol Keens and Bettina Cass, **Fiscal Welfare: Some Aspects of Australian Tax Policy. Class and Gender Considerations**, September 1982, 55 pp.
 - No.37 Stuart Rees and Anneke Emerson, **Disabled Children, Disabling Practices**, January 1984, 129 pp.
 - No.38 Chris Rossiter, David Kinnear and Adam Graycar, **Family Care of Elderly People: 1983 Survey Results**, January 1984, 100 pp.
 - No.40 Bettina Cass and Mary Ann O'Loughlin, **Social Policies for Single Parent Families in Australia: An Analysis and a Comparison with Sweden**, March 1984, 48 pp.
 - No.43 Ian Manning, **Measuring the Costs of Living of Australian Families**, April 1984, 70 pp.
 - No.44 Tania Sweeney and Adam Jamrozik, **Perspectives in Child Care: Experience of Parents and Service Providers**, April 1984, 201 pp.
 - No.57 Adam Jamrozik, Sarah Drury and Tania Sweeney, **Innovation and Change in the Child and Family Welfare System**, February 1986, 139 pp.
 - No.61 Adam Jamrozik (ed.), **Social Security and Family Welfare Directions and Options Ahead** (Proceedings of SWRC Seminar, held in Adelaide, 4 July 1986), July 1986, 140 pp.
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SUBJECT GUIDE

Reprints

- No. 3 Bettina Cass, 'Housing and the Family' from: **Home Ownership in Australia : A Perspective for Future Policies**, Housing Industry Association Seminar Proceedings, 1980, 14 pp.
- No. 5 Bettina Cass, Carol Keens and Jerry Moller, 'Family Policy Halloween; Family Allowances: Trick or Treat?' from: **Australian Quarterly**, Vol.53, No.1, Autumn 1981, 17 pp.
- No.15 Diana Wyndham, 'Why Study Working Mothers and Ignore Working Fathers?: The Impact of Parental Employment on Children' from: **The Australian Quarterly**, Vol.55, No.1, Autumn 1983, 8 pp.
- No.18 Adam Graycar, 'Informal, Voluntary and Statutory Services: The Complex Relationship' from: **The British Journal of Social Work**, Vol.13, No.4, August 1983, 15 pp.
- No.19 Jo Harrison, 'Women and Ageing: Experience and Implications' from: **Ageing and Society**, Vol.3, Part 2, July 1983, 27 pp.
- No.20 Bettina Cass, 'Poverty and Children: the effects of the recession' from: **Social Alternatives, Australian Social Welfare: Impact and New Doctor**, Joint Issue, September/October 1983, 5 pp.
- No.22 David Kinnear and Adam Graycar, 'Ageing and Family Dependency' from **Australian Journal of Social Issues**, Vol.19, No.1, February 1984, 14 pp.

CHILD WELFARE / CHILD CARE

R&Ps

- No.19 Tania Sweeney and Adam Jamrozik, **Services for Young Children: Welfare Service or Social Parenthood?**, March 1982, 144 pp.
- No.22 Tania Sweeney, **An Analysis of Federal Funding of Children's Services - A Sourcebook**, May 1982, 62 pp.
- No.29 Jan Carter, **Protection to Prevention: Child Welfare Policies**, January 1983, 76 pp.
- No.32 Andrew Jones, **Selectivity in Children's Services Policy**, June 1983, 68 pp.
- No.34 Jo Jarrah (ed.), **Child Welfare: Current Issues and Future Directions**, July 1983, 89 pp.
- No.37 Stuart Rees and Anneke Emerson, **Disabled Children, Disabling Practices**, January 1984, 129 pp.
- No.44 Tania Sweeney and Adam Jamrozik, **Perspectives in Child Care: Experience of Parents and Service Providers**, April 1984, 201 pp.
- No.52 Richard Chisholm, **Black Children: White Welfare? Aboriginal Child Welfare Law and Policy in New South Wales**, April 1985, 150 pp.
- No.57 Adam Jamrozik, Sarah Drury and Tania Sweeney, **Innovation and Change in the Child and Family Welfare System**, February 1986, 139 pp.
- No.64 Tania Sweeney et al., **Child Welfare - Theoretical and Conceptual Issues in Child and Family Welfare**, November 1986.
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- No.12 Tania Sweeney, 'Review Article: Studies of Childhood and Children's Services' from: **Australian and New Zealand Journal of Sociology**, Vol.17, No.2, July 1981, 5 pp.
- No.15 Diana Wyndham, 'Why Study Working Mothers and Ignore Working Fathers?: The Impact of Parental Employment on Children' from: **The Australian Quarterly**, Vol.55, No.1, Autumn 1983, 8 pp.
- No.20 Bettina Cass, 'Poverty and Children: the effects of the recession' from: **Social Alternatives, Australian Social Welfare: Impact and New Doctor**, Joint Issue September/October 1983, 5 pp.

AGEING

R&Ps

- No. 4 Jan Carter, **States of Confusion: Australian Policies and the Elderly Confused**, January 1981, 50 pp.
- No. 5 Adam Graycar and David Kinnear, **The Aged and the State: A Working Paper**, Revised edition, September 1982, 119 pp.
- No.14 P.R. Kaim-Caudle, **Cross National Comparisons of Social Services Pensions for the Elderly**, September 1981, 47 pp.
- No.20 Adam Graycar (ed.), **Aged Care - Whose Responsibility?**, March 1982, 49 pp.
- No.23 David Kinnear and Adam Graycar, **Family Care of Elderly People: Australian Perspectives**, May 1982, 63 pp.
- No.35 Carol Keens, Frances Staden and Adam Graycar, **Options for Independence: Australian Home Help Policies for Elderly People**, December 1983, 119 pp.
- No.38 Chris Rossiter, David Kinnear and Adam Graycar, **Family Care of Elderly People: 1983 Survey Results**, January 1984, 100 pp.
- No.39 Randall Smith, **Meals on Wheels in New South Wales: A Discussion Paper**, March 1984, 48 pp.
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- No.42 Linda Rosenman and Marilyn Leeds, **Women and the Australian Retirement Age Income System**, April 1984, 102 pp.
- No.50 Chris Rossiter, **Family Care of Elderly People: Policy Issues**, December 1984, 83 pp.
- No.59 Ruth Errey, Carole Baker and Sarah Fox, **Community Care of the Aged: A Working Model of a Needs-Based Assessment Unit**, May 1986, 139 pp.

Reprints

- No. 7 Adam Graycar, 'Ageing in Australia: A Pointer to Political Dilemmas' from: **Australian Quarterly**, Vol.53, No.3, Spring 1981, 20 pp.
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- No.18 Adam Graycar, 'Informal, Voluntary and Statutory Services: The Complex Relationship' from: **The British Journal of Social Work**, Vol.13, No.4, August 1983, 15 pp.
- No.19 Jo Harrison, 'Women and Ageing: Experience and Implications' from: **Ageing and Society**, Vol.3, Part 2, July 1983, 27 pp.
- No.21 C. Keens, J. Harrison and A. Graycar, 'Ageing and Community Care' from: **Social Alternatives, Australian Social Welfare: Impact and New Doctor** Joint Issue September/October 1983, 4 pp.
- No.22 David Kinnear and Adam Graycar, 'Ageing and Family Dependency' from **Australian Journal of Social Issues**, Vol.19, No.1, February 1984, 14 pp.
- No.25 Marilyn Leeds, 'Dependent Wives: can we improve their income security in old age?' from: **Australian Journal of Ageing**, Vol.3, No.4, November 1984, 9 pp.
- No.26 Adam Graycar, 'Role and Effectiveness of Voluntary Agencies in Aged Care', from: **Today as a Foundation for Tomorrow**, Proceedings of the Uniting Church National Aged Care Conference, August 1984, 4 pp.
- No.27 Adam Graycar, 'Accommodation Options for the Elderly', from: **Planning for Care in an Ageing Australia**, Proceedings of Anglican Retirement Villages Jubilee Seminar, October 1984, 17 pp.
- No.30 Chris Rossiter, 'Housing Tenure and Costs of Older Australians: Gender Issues' from: **Australian Journal on Ageing**, Vol 5, No.2, May 1986, 9 pp.
- No.31 Bruce Bradbury and Joan Vipond, 'Poverty and Pensions' from: **Australian Journal on Ageing**, Vol 5, No.2, May 1986, 10 pp.

ETHNICITY

R&Ps

- No. 3 Michael Morrissey and Andrew Jakubowicz, **Migrants and Occupational Health: A Report**, November 1980, 92 pp.
- No. 6 Michael Liffman, **Immigrant Welfare: A Research Perspective**, April 1981, 40 pp.
- No.46 Andrew Jakubowicz, Michael Morrissey and Joanne Palser, **Ethnicity, Class and Social Policy in Australia**, May 1984, 125 pp.
- No.60 Adam Jamrozik (ed.), **Provision of Welfare Services to Immigrants** (Proceedings of SWRC Seminar, 26 May 1986), July 1986, 80 pp.

Reprints

- No.29 Loucas Nicolaou, 'A Working Paper on Class, Ethnicity and Gender; Implications for Immigrants' Position in Union Structures' from: **The Ethnic Affairs Commission of N.S.W. Occasional Papers No.10**, February 1986, 32 pp.
- No.33 Loucas Nicolaou, 'Why Immigrants are Isolated in Australian Unions', from: **Migration Action**, Vol. VIII, No.2, 3 pp; Loucas Nicolaou, 'Immigrant Workers' Representation in Union Structures: The Case in New South Wales - A Summary', from: **Labor Council of NSW 1986 Directory**, 3 pp.
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TO SWRC PUBLICATIONS

LABOUR FORCE / UNEMPLOYMENT

R&Ps

- No. 3 Michael Morrissey and Andrew Jakubowicz, **Migrants and Occupational Health: A Report**, November 1980, 92 pp.
- No. 7 Bettina Cass, **Unemployment and the Family: The Social Impact of the Restructuring of the Australian Labour Market**, April 1981, 55 pp.
- No. 8 Adam Jamrozik and Marilyn Hoey, **Workforce in Transition: Implications for Welfare**, May 1981, 74 pp.
- No.11 Bettina Cass (ed.), **Unemployment: Causes, Consequences and Policy Implications**, August 1981, 74 pp.
- No.12 Adam Jamrozik and Robin Beck, **Worker Co-operatives: An Evaluative Study of the New South Wales Worker Co-operative Programme**, August 1981, 178 pp.
- No.15 Adam Jamrozik, Marilyn Hoey, Marilyn Leeds, **Employment Benefits: Private or Public Welfare?**, November 1981, 138 pp.
- No.27 Adam Jamrozik and Marilyn Hoey, **Dynamic Labour Market or Work on the Wane: Trends in the Australian Labour Force 1966-1981**, December 1982, 100 pp.
- No.30 Peter Travers, **Unemployment and Life-History: A Pilot Study**, June 1983, 75 pp.
- No.36 Diana Encel and Pauline Garde, **Unemployment in Australia: An Annotated Bibliography, 1978-83**, January 1984, 152 pp.
- No.48 Graeme Brewer, **The Experience of Unemployment in Three Victorian Regions**, August 1984, 103 pp.
- No.53 Bruce Bradbury, Pauline Garde and Joan Vipond, **Bearing the Burden of Unemployment - Unequally. A Study of Australian Households in 1981**, August 1985, 102 pp.
- No.58 Diana Encel, **Unemployment in Australia: An Annotated Bibliography, 1980-85**, March 1986, 225 pp.
- No.62 Jan Carter, **In Debt and Out of Work**, August 1986, 39 pp.

Reprints

- No.32 Bruce Bradbury, Pauline Garde and Joan Vipond, 'Youth Unemployment and Intergenerational Immobility' from: **The Journal of Industrial Relations**, Vol 28, No.2, June 1986, 20 pp.

TAXATION / FISCAL POLICY

R&Ps

- No. 9 Robert V. Horn, **Fiscal Welfare Effects of Changes in Australian Income Tax, 1972-73 to 1980-81**, May 1981, 59 pp.
- No.24 Carol Keens and Bettina Cass, **Fiscal Welfare: Some Aspects of Australian Tax Policy. Class and Gender Considerations**, September 1982, 55 pp.
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