

SWRC Newsletter No 21 - May 1986

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Publication details:

Working Paper No. No 21
SWRC Newsletter

Publication Date:

1986

DOI:

<https://doi.org/10.26190/unsworks/1095>

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SWRC Newsletter

No 21 May 1986

Editor: Rosemary Hooke

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Social Welfare Research Centre
THE UNIVERSITY OF NEW SOUTH WALES
P.O. BOX 1 • KENSINGTON • NEW SOUTH WALES • AUSTRALIA • 2033



The Social Welfare Research Centre was established in January 1980 under an agreement between the University of New South Wales and the Commonwealth Government. The initial agreement was for a period of five years and in 1984 the agreement was renewed for another five years, until the end of 1989. In accordance with the agreement the Centre is operated by the University as a unit of the University. The Director of the Centre is responsible to the Vice-Chancellor and receives assistance in formulating the Centre's research agenda from an Advisory Committee and a Research Management Committee.

The Centre undertakes and sponsors research on important aspects of social policy and social welfare; it arranges seminars and conferences; it publishes the results of its research in reports, journal articles and books; and it provides opportunities for post-graduate studies in social welfare. Current research areas cover child and family welfare, employment/unemployment, social security, housing, compensation and occupational issues, services for handicapped, and other areas of social policy.

The views expressed in this Newsletter, as in any of the Centre's publications, do not necessarily represent any official position of the Centre. The Newsletter and Reports and Proceedings are published to make available the views and research findings of the individual authors, and thus to promote the development of ideas and discussion about major concerns in social policy and social welfare.

From the Acting Director . . .

SWRC Research Agenda: It has been our practice to inform readers of the SWRC Newsletter on the progress of the Centre's research agenda as well as to give details of any forthcoming research projects. In this Newsletter (pp.23-30), we present an outline of the Centre's research agenda for the forthcoming three years. This agenda was recently submitted to, and subsequently endorsed by, the SWRC Advisory Committee. We trust that this information will be of interest to our readers and especially to other researchers and research institutes who might be planning their research programmes. We will certainly welcome any comments and exchange of information.

SWRC Seminars: At the request of the Committee of Review of Migrant and Multicultural Programs and Services (Dr James Jupp, Chairman) we have organised a one-day workshop/seminar on the topic **Provision of Welfare Services to Migrants**. The seminar was held at the University of New South Wales on 26 May 1986. The position papers and points from the discussion at the seminar will be incorporated in a report, to be published in the SWRC Reports and Proceedings series.

On Friday, 4 July 1986, we are holding a special one-day public Seminar in Adelaide, on **Social Security and Family Welfare : Directions and Options Ahead**. This is the first time the Social Welfare Research Centre will hold such a public forum in another State. Techsearch of the South Australian Institute of Technology is assisting in the organisation of the Seminar. The aim is to provide an opportunity for people in the 'smaller' States to discuss issues of national significance and consider the roles of the Commonwealth, the States and the non-government welfare sector in the provision of social security and

family welfare. (For details of the Seminar see p.4). We hope to hold similar seminars in the other States, and I would like to hear from any interested organisations willing to assist in organising such a seminar.

The programme for Session 2, 1986 (August-November) of our regular monthly seminars held at the University of New South Wales will be announced in the next issue of the Newsletter. The topics likely to be discussed will be Developments in Social Policy in Europe and Australia; Services for Disabled Persons; Services for Ethnic Minorities; and Taxation Reform and Public Expenditure. As mentioned below, we will have a number of Visiting Fellows at the Centre during Session 2, both from overseas and Australia, who will be participating in these seminars.

Staff Changes at the SWRC: There have been a few staff changes at the Centre since the publication of the previous Newsletter. David Tait, Senior Research Fellow, resigned early in April; and Michael Cummins, Research Assistant, is leaving us at the end of May. New faces at the Centre are Richard Mathews and Robert Nittolo, Research Officers; Jennifer Doyle, Research Assistant; and Jane O'Brien, Typist/Office Assistant.

Visiting Fellowships: Ms Rosemary Cant, from the Cumberland College of Health Sciences is with us until June; she is working on a research project, Families with Handicapped Children, assessing the stresses experienced by these families in their everyday activities. In June, we expect to welcome Dr Sara Graham, Principal Research Officer with the Department of Health and Social Security, London, UK. Dr Graham will be at the Centre for 12 months and will be working in the area of Disability. In August, we expect three other Honorary Visiting Fellows:

. . . . continued

Dr David Collins from the Macquarie University; Dr Andrew Jakubowicz from the University of Wollongong; and Dr Staffan Marklund from the University of Umea, Sweden. We are looking forward to their arrival and hope that their stay at the Centre will be fruitful and interesting to them and will enhance the research work of the Centre as well.

Adam Jamrozik
Acting Director

The publisher George Allen and Unwin has informed the Social Welfare Research Centre, as co-publisher, that **Retreat from the Welfare State** edited by Adam Graycar, is now out of print.

CHILD SUPPORT SYSTEMS AND REFORM

Additional SWRC Seminar • February 24

On 24 February, Professor Irwin Garfinkel of the Department of Social Work and the Institute for Research on Poverty at the University of Wisconsin spoke to the special SWRC seminar on the subject of child support assurance or maintenance for the children of separated or divorced parents or other single mothers. Professor Garfinkel described the current United States system of child support, which he characterised as inequitable, condoning parental irresponsibility, and as leaving thousands of children and their mothers impoverished and dependent upon public welfare.

Professor Garfinkel outlined a new system of child support currently on trial in the state of Wisconsin, a system which if successful would be likely to be implemented throughout the United States. This system involves the automatic withholding of child support from wages, in much the same way as income tax is withheld. (Wisconsin levies a state income tax.) The

rate of withholding is specified by law and depends on the number of children, so that, in general, receipt of maintenance will not be subject to dispute in the courts. There is allowance, however, for circumstances in which these conditions may be varied by a judge.

A minimum child support payment is guaranteed, so that if the non-custodial parent's contribution is less than this minimum, the difference is made up by a small surtax on the custodial parent, with the balance from general revenue.

Professor Garfinkel argued that this proposal could improve equity between families, reduce poverty, and also save public funds as reliance on public welfare programmes was reduced. The withholding system has been in operation in some Wisconsin counties since 1984, and will be extended to all new cases in the state in 1987. The assured benefit will be implemented on a trial basis, subject to approval, in late 1986.

Visiting Fellow

Rosemary Cant lectures in sociology at the Cumberland College of Health Sciences in Sydney. She is visiting the Centre on study leave for six months. Rosemary has provided the following outline for the Newsletter.

The focus of my work at the Centre is the family which has a handicapped child. Parsonian systems theory directs attention to four main questions, which have been addressed by using data from a literature search.

1. Do the goals families set for themselves as groups and for the members of such families as individuals become elusive because of the handicapped child and if so, why?
2. What are the resources the family needs and where does it obtain these - from the market, from governments and their agencies, from the kinship networks, from neighbours and/or from voluntary organisations? What are the barriers to obtaining these resources?
3. What are the potential causes of conflict within these families and how is it contained?
4. How is the organisation of the family changed by the presence of the disabled child and by the intrusion of the many professionals and others which often result?

The second question perhaps carries major implications for social policy and hence was selected as the area for further research. It is intended to carry out a time budget study of families with handicapped children which will investigate the nature of the tasks carried out by the principal carers, the resources these families routinely use and the networks which support them.



ANU Public Affairs Conference

University House

The Australian National University

19-20 June, 1986

This national conference will:

- * provide a neutral forum for exchange of views and expansion of knowledge
- * comprehensively review earlier work and present new perspectives
- * place critical issues on the agenda of public debate and policy making

Speakers to include the Hon. Don Grimes, Dr Sidney Sax, Mr Daryl Dixon, Dr Adam Graycar, Dr Anna Howe, Dr Hal Kendig.

For further information contact:

Centre for Continuing Education
The Australian National University
GPO Box 4
CANBERRA . ACT . 2601

Phone: (062) 49 4580, 49 5555,
49 2892

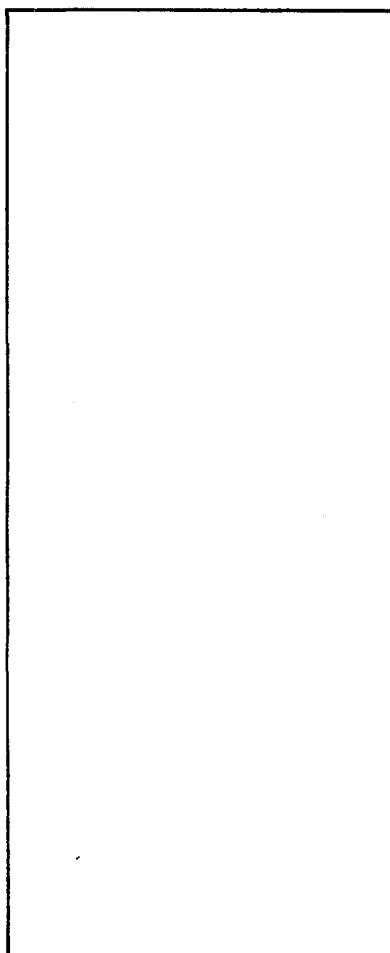
Organised by the Centre for Continuing Education in co-operation with the ANU Ageing and the Family Project, RSSS; The Policy Co-ordination Unit, Ministry for Social Services; and City Mutual Life Assurance Society Ltd.


SWRC SEMINARS, SESSION 2, 1986

Speakers and titles for the SWRC seminars to be held in the second session of 1986 (August to November) are yet to be finalised and will be published in pamphlet form and in Newsletter No.22.

However, we can provide a general outline of topic areas, such as Comparative Social Policy, Services for Disabled Persons, Welfare Services for Ethnic Minorities, and Taxation Reform and Public Expenditure. The Visiting Fellows who will be at the Centre during Session 2 will be participating at these seminars.

In the meantime, the SWRC is going interstate with a special one-day Conference for the first time. The Conference will be held on 4th July in Adelaide on the theme of **Social Security and Family Welfare**. For your information we have reproduced the brochure cover below, and the programme and application form, opposite.




Social Welfare Research Centre
THE UNIVERSITY OF NEW SOUTH WALES
 P.O. BOX 1 - KENSINGTON - NEW SOUTH WALES - AUSTRALIA - 2033

WITH

techsearch

 INVITES YOU
 TO A SPECIAL ONE-DAY CONFERENCE ON -


**SOCIAL SECURITY
 AND FAMILY WELFARE:
 Directions and Options Ahead**

TIME: Friday 4th July, 1986, 9am to 5pm.

 VENUE: Parsons Theatre, Level 2, Playford Building,
 South Australian Institute of Technology,
 North Terrace, Adelaide, S.A.

REGISTRATION: Please return form on back of
 brochure, with \$40 fee. This includes a
 light lunch and a copy of the Conference
 report. Cheques should be made out to
 Techsearch Inc., SAIT, North Terrace,
 Adelaide, S.A. 5000, and forwarded there.


FURTHER ENQUIRIES: Pam Phillips, Techsearch
 (08) 2362513 or 2362521, and
 Rosemary Hooke, SWRC (02) 6975150



ADELAIDE CONFERENCE PROGRAMME

9.00 - 9.30	Opening Address	The Hon. John Cornwall, Minister for Health and Community Welfare
9.30 - 10.30	Social Security and the Social Wage : Priorities and Options in Social Policy	Adam Jamrozik Social Welfare Research Centre
Morning Tea		
11.00 - 11.45	Family Income Support : A Comparative Approach	Peter Whiteford Social Welfare Research Centre
11.45 - 12.30	The Meaning of Change in Child and Family Welfare	Tania Sweeney Social Welfare Research Centre
Lunch		
1.45 - 2.30	Losing Ground or Gaining Ground? - measuring the outcomes of welfare state provision	Peter Travers The Flinders University of South Australia
2.30 - 3.15	Social Welfare Services : The Role of the States	Frank Althuizen Department for Community Welfare
Afternoon Tea		
3.45 - 4.45	Discussion Forum	Chair: Ralph Hood South Australian Institute of Technology
4.45	Close	

REGISTRATION*

 Please complete and return this Registration form no later than Friday 27th June, 1986.

Fee : \$40

● C86/136

Name :

Address :

.....P'Code

Phone No. :

Organisation :

I enclose \$40 for Conference on 4th July, 1986.



* Return to Techsearch, S.A., not to SWRC.

SWRC SEMINAR REPORTS,

In this section we usually provide summaries of seminars conducted by the Social Welfare Research Centre. Those held to date in the current session and reported in this issue are:

1. **WORKERS' COMPENSATION AND SOCIAL SECURITY**
 Friday, 14 March
 Donald Stewart, Social Welfare Research Centre
 Overview of Current Issues : the SWRC Research Programme
 Athena Touriki, Co-ordinator, Ethnic Affairs Unit,
 The Workers' Compensation Board of New South Wales
 Workers' Welfare and Private Interest

2. **INCOME SECURITY FOR FAMILIES : CURRENT ARRANGEMENTS AND ALTERNATIVE APPROACHES**
 Friday, 11 April
 Ann Harding, Development Division, Department of Social Security
 The Australian System of Income Support for Families
 Peter Whiteford, Social Welfare Research Centre
 Alternative Approaches to Family Income Security

3. **THE LABOUR MARKET, YOUTH PROGRAMMES AND POVERTY**
 Friday, 9 May
 Joan Vipond, Social Welfare Research centre
 Labour Market Change and Poverty
 Richard Sweet, New South Wales Department of Technical and Further Education
 Priority One and the Youth Labour Market : Some Scenarios

Please note that seminar papers are **not** available unless specified.

1. WORKERS' COMPENSATION AND SOCIAL SECURITY

The first of the current series of SWRC seminars was held on Friday, 14 March. Two speakers addressed the theme of **Workers' Compensation and Social Security**.

The first speaker, Donald Stewart, delivered a paper outlining the

areas being addressed by the Centre's current research programme on the above topic. Descriptions of these areas have been published in Newsletters Nos. 19 and 20.

The second speaker, Ms Athena Touriki, Co-ordinator of the Ethnic Affairs Unit of the NSW Workers' Compensation Board, gave an informative talk from notes on the topic, **Workers' Welfare and Private Interest**. In her presentation Ms Touriki outlined several factors which may

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have the potential to place claimants in a position of conflict with respect to the workers' compensation process. She suggested that such conflict, where it arises, may in turn be a contributing factor to the recent amounts paid out by way of redemption in recent years (e.g. in the year ending June 1984, the amount paid out in redemptions increased by some 22.5% while the amount paid out for weekly claims increased by only 5.6% - NSW Workers' Compensation Statistics).

Ms Touriki indicated that this suggested that the settlement of cases by means of lump sum payments appeared to be becoming increasingly prevalent, contrary to the spirit of the legislation in this area.

This, in turn, indicates that the workers' compensation system in NSW is becoming more legalistic, more reliant on the use of medico-legal expertise, and in fact was increasing the prevalence of some negative aspects of claims (vis a vis the adversarial process) claiming compensation where rightfully due.

The consequent delays associated with disputed cases which required adjudication by the court, the increased complexity of court actions, and the cessation of compensation payments in the interim meant an increasing propensity towards reliance on Social Security payments.

Ultimately these and other factors were indicative of potential conflicts between the individual claimant on the one hand and private interests, professional and corporate, on the other which Ms Touriki indicating by example, said could be quite serious and detrimental to individual claimants. She suggested that several factors may intervene to prevent a claim for compensation being lodged at all, and that settlement by redemption was not sufficient

to guarantee financial independence from the Social Security system in the long term. Therefore, she concluded,

'it is not unlikely that workers either fall back on the social security system, or have never made a claim for Workers' Compensation, or would have great difficulty in making a claim for Workers' Compensation, but can be more easily assessed by social security.'

Discussion on this issue was lively and several interesting suggestions and points of view were received on the general research area. The Centre extends its appreciation to Ms Touriki for her valuable contribution.

2. INCOME SECURITY FOR FAMILIES

The Minister for Social Security announced in December 1985 a two year review of the social security system, to examine such issues as whether the existing coverage of cash transfers is appropriate and sufficiently comprehensive, whether existing programs are targeted effectively, and how income maintenance payments affect incentives to work and save.

One of the three major subject areas of the review is assistance to families with children. The paper by Ann Harding provided a brief introduction to the existing structure of family assistance in Australia, and then examined some of the issues which will be addressed during the review of family assistance.

While family assistance could be considered to include a significant proportion of outlays on health,

education, childcare and various other services, the Social Security Review of family assistance will concentrate primarily on cash transfers paid to families with children and on the relevant tax rebates.

The major universal program of assistance is family allowance, a non-income tested, non-taxable transfer paid to mothers, with rates ranging from \$5.25 to \$10.50 per week per child. There is also a range of supplements to family allowances, paid for handicapped children, multiple births and orphans.

There are also a number of income-tested payments for low-income families (with incomes between about 55 to 75 per cent of average weekly earnings). Family income supplement (FIS) is available and paid to mothers. Families with children receiving pension or benefits are paid a supplement called additional pension/benefit. The rate for both additional pension/benefit and FIS is currently \$16 a week per child. In addition, sole parent pensioners and beneficiaries receive mothers/guardians allowance, which is currently \$12 a week.

On the tax side of the Budget the major programs of assistance are the dependent spouse rebate for taxpayers with dependent spouse and children (\$20 a week) and the sole parent rebate, available to sole parent taxpayers with dependent children (\$15 a week).

During recent years a number of issues have been raised about this structure of assistance to families with children in Australia. Such concerns include whether the level of assistance provided to families with children generally and to low income families in particular is adequate, whether assistance is well targeted towards families with the greatest needs and costs, and

whether assistance should be directed to the mother or the father.

There has been a sharp increase in both the number and proportion of children in poor families during the past decade - for example, 8.6 per cent of all children were in families receiving income-tested Social Security payments in June 1976, but this had more than doubled to reach 19.8 per cent by June 1985. This dramatic growth in the proportion and number of children in low income families has focussed attention upon the adequacy of payments for such children, and child poverty will be one of the important issues examined during the Review.

Another key issue which will receive attention is the appropriate balance between universal or income tested assistance, reflecting the relative priorities given to horizontal and vertical equity. In other words, given limited resources, how much assistance should be provided to all families with children (in recognition of the extra costs borne at every income level by those with children) and how much assistance should be concentrated on low income families with children.

In recent years priority has shifted from horizontal to vertical equity; the introduction of FIS, marked increases in payments to pensioners and beneficiaries with children and the relative lack of increases in family allowances underlying this trend. However, there has been growing concern in the community about the negative side effects of income-tested assistance, including possible adverse effects on work incentives due to the high marginal tax rates which income tests create and the problems of 'poverty traps'.

The Review will also look at a wide range of other issues, including trends in the value of assistance to

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families, the financial circumstances of families with and without children, whether assistance is currently best structured to meet family needs, whether assistance is more appropriately delivered on the outlay or tax side of the Budget, and whether or to what extent family assistance should be directed to the mothers.

The second paper on 'Alternative Approaches to Family Income Security' was presented by Peter Whiteford. This paper reported on work in progress at the Centre in the area of the Welfare of Families. This research program involves an analysis of the costs of raising children and their implications for social security and taxation policies. A second project focuses on the family life cycle, while the third is concerned with international comparisons of family support programs.

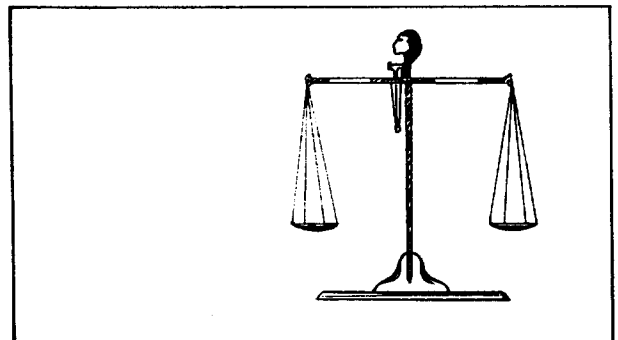
The central issue in Mr Whiteford's paper was whether international comparisons are useful and meaningful when considering alternatives to current Australian income support arrangements for families with children. The paper provided details of the current system and also discussed the other important influences on family welfare, which include the family's private resources, the broader social services and occupational welfare provisions as well as income security and fiscal welfare measures. The paper argued that consideration of these broader issues is required when international comparisons are made, since income support policies reflect the different balances that different societies strike between private responsibilities and various public

programs.

The paper then provided statistics on the demographic and labour force details of a range of countries, including New Zealand, Canada, France, Sweden, the United Kingdom and the United States as well as Australia. It was pointed out that the differences in age structure and the composition of the labour force in different countries would be likely to have significant implications for policy responses, and that consequently any comparisons should be approached with caution.

Mr Whiteford gave a brief description of the unit for tax purposes in various OECD countries and looked at the relative generosity of general provisions for children. A description of some features of the Swedish and French systems of income support was provided, as well as a more detailed discussion of the taxation and benefit reforms that are to be introduced in New Zealand in October 1986.

The paper concluded by arguing that international comparisons of income support policies could be useful and meaningful in certain ways, but only if the broader context of those policies was analysed and only if the balance of objectives of those policies were well understood.



3. THE LABOUR MARKET, YOUTH PROGRAMMES and POVERTY

Joan Vipond, Senior Research Fellow at the SWRC, presented preliminary findings of research currently in progress at the Centre, examining the relationships between the labour market and poverty. In particular, the major changes experienced in the labour market since the early 1970s were identified and in this context the incidence of poverty amongst the working population was investigated.

Four important changes in Australia's labour market have occurred in the last decade. The first of these relates to the growth in unemployment, both in the rate and rise in its average duration. The combination of a rising unemployment rate and increasing average duration of unemployment has important implications for the association between unemployment and poverty.

The preceding decade also saw a rapid growth in part-time employment relative to full-time employment. Possible explanations for this trend could be that part-time jobs are displacing full-time jobs and that part-time work is either a freely chosen option or a second-best choice forced upon the workforce in times of high unemployment. In either case, it could be that rising part-time employment is associated with increasing poverty.

The growth in self-employment during the 1970s and 1980s is a third important characteristic of the changing labour market over that period. Again, this pattern could be attributed to the increased preference for self-employment, either as an alternative to unemployment or as a result of more favourable treatment

by the taxation system.

The fourth area of change in the labour market has been in the locations of employment, i.e. a turnaround in population, labour force and employment growth from the metropolitan to non-metropolitan regions. The Commission of Inquiry into Poverty (1975) found that poverty in the early 1970s was higher in non-metropolitan areas than in the capital cities, so it is possible that the growth of the non-metropolitan areas since this time has assisted in reducing the level of poverty in these regions.

Preliminary results from the research so far were presented in the seminar (the full results to be published in a forthcoming report in the Reports and Proceedings series in 1986/87). Data from the ABS Income and Housing Survey 1981/82 were used, with the study population comprising income units with at least one member in the labour force all year. Poverty was measured according to the techniques developed by Professor Henderson.

The findings are briefly summarised below:

- * people and their families who participate in the workforce all year are generally better off than the population as a whole
- * among people in the workforce, poverty is associated with unemployment
- * there is a slightly higher incidence of poverty among part-time workers as compared with full-time workers, especially when some unemployment is experienced during the year
- * poverty is high amongst the self-employed as compared with wage and salary earners, especially amongst those in agricultural,

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retail and construction industries.

- * the non-metropolitan regions continue to experience much higher levels of poverty than the capital cities, despite the recent growth in employment opportunities in these parts.

Richard Sweet, Principal Research Officer (Policy) in the Department of TAFE, spoke about Priority One and its influence on the youth labour market. He briefly discussed the background and major objectives of Priority One and then described the model he has constructed to estimate its effect on youth labour market involvement by 1988 and 1992.

Priority One is important in the government's approach to youth policy, despite difficulties in its implementation, because it is a move towards the concept of guaranteeing youth the option of a quality position in mainstream employment, education or training. Crucial objectives are to create 75,000 traineeships and to improve Year 7-12 school retention rates to 65 per cent. Mr Sweet's model is an attempt to answer the fundamental question of whether Priority One would make any difference to the aggregate position of the young in Australia if (a) the program fully achieved its objectives by 1992; or (b) it partly achieved the objectives. He provided four scenarios, two each for 1988 and 1992 based on possibilities (a) and (b). The model assumes that full-time youth employment will continue to decline as a consequence of structural change, as it did in the 1976-81 period.

The model required different disaggregations of the youth target group than is available from normal labour market surveys. Mr Sweet used the latest available statistics (1983) to disaggregate the 15-19 age group by year and identify a 'residual' youth group which covers the part-time and casually employed as well as the unemployed.

The key aspect of the four scenarios predicted by the model was the comparison between the size of the residual group in 1983 with 1988 and 1992. The results showed a reduction of the 16-17 year age component of the residual group in all scenarios and particularly for 1992 under which the number of 16-17 age group not participating in mainstream options would be reduced to 2.5 per cent of the age group. However, this effect was less for the 18-19 year group under either optimistic or less optimistic scenarios.

Richard Sweet concluded that if the goals of the Priority One strategy were realised there would be a substantial impact on the aggregate position of young people, particularly 16-17 year olds. However, a more realistic view of these goals would suggest that the overall impact is likely to be substantially less.

**PRIORITY
ONE**
YOUNG AUSTRALIA

NEW SWRC REPORTS and PROCEEDINGS

Two new issues in the Reports and Proceedings Series are now available.
For purchasing details, please see centre pages.

No. 58 Diana Encel, Unemployment in Australia : an Annotated Bibliography, 1980-85, March 1986, 225 pp. \$5.

This is the second annotated bibliography on unemployment produced by the Centre. The first, published as R & P No.36, also citing works on Australian unemployment, contained references to works published between 1978 and 1983; this volume overlaps in time bringing the collection period up to 1985, though some works have not been available to us in time and their omission is regretted.

The collection is drawn from a wide variety of academic disciplines - economics, psychology, education, sociology, criminology, law, social work, geography, public administration, community medicine and industrial relations. The authors are people working in a number of areas of activity such as universities and other educational institutions, government departments and agencies, the women's movement, trade unions, welfare and community service organisations, churches and private medical practice.

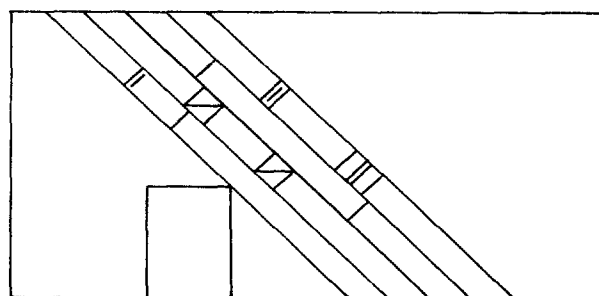
The entries all refer to published works: books, chapters of books, journal articles or pamphlets, but do not include newspaper articles, unpublished conference papers or theses. The annotations are descriptive and are not intended to be critical reviews or evaluations. Some consist of the printed abstract, some are quotations from the works. While most have been written for the bibliography, these too contain quotations.

The entries are arranged alphabetically by author; each entry is categorised by one or more key words

which indicate the nature of the contents. The entries are also incorporated in a subject index. Subjects covered include the statistics of unemployment, surveys of unemployed people or those whose work is concerned with them, the causes and effects of unemployment, policies suggested to deal with unemployment (either by reducing it or alleviating its effects), strategies which detail schemes or programs to reduce unemployment or its impact, labour market programs, segmentation of the unemployed, education and training, youth unemployment, unemployment of women and other population groups.

This bibliography contains some 450 entries; the earlier volume (R & P No.36), contained 237 entries. The index to this volume includes the index to the previous volume; the subject index has been improved by the inclusion of a cross-referencing scheme.

Readers are referred to other available sources of information, mainly statistics, on unemployment. The bibliography is intended to provide a service to researchers, and comments are invited from users.



No. 59 Ruth Errey, Carole Baker and Sarah Fox, Community Care of the Aged: A Working Model of a Needs-Based Assessment Unit, May 1986, 139 pp. \$5.

Much has been written in recent years about community care, and in the area of services for the aged community care as a preferable alternative to care in residential institutions has figured prominently at the centre of debate on policy, resource allocation, administration and, above all, service delivery. The desirability of community care has been argued on the grounds of cost as well as the quality of life of the aged population.

The case study presented in this report relates the experience of an Aged Referral and Assessment Unit which operated as a pilot project for about 15 months in one part of the Sydney metropolitan area. The report has been written by the people who conducted the project; the role of the Social Welfare Research Centre consisted only of providing consultation on the research aspects of the project and assisting in the analysis of data. What makes this study rather different from other studies in the area of community care is, first, the application in practice of a particular philosophy of assessment of need in community care; and, second, the action research approach used in the Unit's operation and recording of its activities. The holistic, 'needs-based' assessment transcends the 'health/welfare' dichotomy in the care of the aged, as well as the inter-organisational and inter-professional boundaries in service delivery. The action research approach breaks the division between 'research' and 'practice', illustrating that the two activities can be fairly successfully conducted in the process of service delivery.

The report documents the experience of the Aged Referral and Assessment Unit, from the initial formative steps to something approaching a routine operation. The reader can see the problems encountered by the Unit as they arose and how the members of the Unit attempted to deal with them. While some of these problems had a distinct local character, most of them have been identified in research literature in Australia as well as in other countries. The report shows that difficulties in service delivery arising from organisational and professional imperatives, which have been identified in various research reports, indeed constitute the reality of community care. The 'ideal' of community care is somewhat different in practice - people do not find it easy to solve the problems, notwithstanding their commitment to the value of community care. However, the experience of the Aged Referral and Assessment Unit indicates that the 'ideal' is worth pursuing, although the success of such pursuit is far from certain.

As a case study, the experience of the Aged Referral and Assessment Unit needs to be seen in the context of issues which arose out of local characteristics and might or might not exist, in a different form, in another setting. However, when this experience is considered in relation to, or in the context of, relevant research literature, it is clear that many of the issues identified and the problems encountered in this case study are of concern in most settings. For this reason, the readers (especially those interested and/or involved in community care) should find the report interesting and useful.

NEW SWRC REPRINT

SWRC Reprints are reprints of articles or papers published elsewhere by staff of the Centre. These are available by individual copy (see centre pages).

No.28 Bruce Bradbury, Chris Rossiter and Joan Vipond, 'Housing Costs and Poverty' from Australian Quarterly, Autumn, 1986. 13 pp. \$1.

This article describes the extent of poverty in Australia in the 1980s, using the 1981/82 Income and Housing Survey. In particular, it analyses the important relationship between housing costs (rent, rates and mortgages) and the experience of poverty. Comparing poverty levels in 1981/82 and 1972/73 (the time of the Commission of Inquiry into Poverty), the authors found that there were disproportionately

more families in poverty after paying for housing in recent years, whereas the incidence of poverty based on incomes alone had increased only slightly. This suggests that access to affordable housing no longer ameliorates the impact of poverty as it once did. This tendency is explained in terms of changes in both the housing market and the nature of poverty in Australia.

EXTERNAL CONFERENCE PRESENTATION BY SWRC

On May 14th 1986 Loucas Nicolaou, research scholar, SWRC, presented a paper to the Biennial Conference of the Association of Canadian Studies in Australia and New Zealand.

Entitled 'Perceptions and Practices in Social Policy and their Impact on Immigrant-Union Relations : The Australian Experience', the paper is based on empirical evidence collected by the speaker in the area of Australian Unions and Immigrant Workers, for a Ph.D. in Sociology, since March 1982. It is argued that Australian immigrants and other specific groups of workers such as women, Aborigines and disabled people continue to be in the most disadvantaged sectors of the Australian workforce largely because of two interrelated factors. One derives from the traditionally narrow perception of social welfare and social policy issues while the other relates to myths about the role of unions in

eliminating discriminatory practices and in alleviating inequalities in the workforce and society as a whole.

The discussion provides evidence demonstrating the disadvantaged position of immigrants in the workforce and identifies their major sources of difficulties. It also examines a number of factors which may help explain why unions have not been adequately responsive to immigrant needs.

Government instrumentalities and educational institutions are analysed as being two main areas where change may be considered. Overall, the paper argues for a conceptual framework in studies in the fields of social welfare and industrial relations within which the nature of the Welfare State as well as the nature of unions can be seen and understood in a wider perspective.

New Publication on Ageing

Aged Care Coalition

'IF ONLY I'D KNOWN'

A Study of the experiences of the elderly residents in boarding houses, hostels and self-care units

Australian Consumers Association

This study arose out of a concern to document the experience of residents of special retirement accommodation. Member organisations of the Aged Care Coalition, - the Australian Consumers' Association, the Combined Pensioners' Association, the NSW Council of Social Service, Redfern Legal Centre and the Social Welfare Action Group, - had all received approaches from residents seeking assistance to change aspects of life which they found distressing.

This study documents the experiences of 60 residents of retirement accommodation, 20 each from boarding houses, hostels and independent units. These experiences provide a valuable and unique insight by exploring the feelings and beliefs of residents and by providing residents with the opportunity to speak for themselves. This qualitative research technique has been widely employed in researching the needs of elderly people (Russell, C. 1981) by allowing policy makers to go beyond statistics. The qualitative nature of the study precluded any major concern with the criterion of validity and the capacity to draw broad generalisations from the sample.

The study sought residents' views on the following issues:

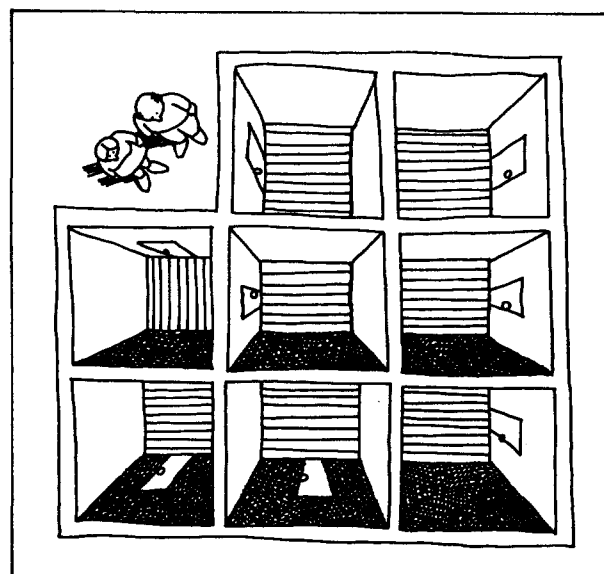
- . reasons for admission;
- . their expectations, and the reality of residential life;
- . relations between residents and staff, and residents and management;
- . opportunities to participate in the administration of the facility;
- . arrangements concerning fees, maintenance and general control of finances;
- . concern for change and the experiences of residents who pursue it.

The results reveal that experience of life in institutional forms of retirement accommodation is rarely the bed of roses promised by the advertising industry. Residents of retirement accommodation who participated in the study revealed that many aspects of such accommodation combine to produce a feeling of regret at the decision to move. Indeed, quite a few of the participants ended their interviews with the statement 'If only I'd known ...'

Available from

Australian Consumers' Association
57 Carrington Road
MARRICKVILLE . NSW . 2204

Cost: \$10.00 institutions
\$ 7.50 public
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students





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SWRC RESEARCH AGENDA: 1986-1989

Over the past year the research agenda of the Social Welfare Research Centre has received attention with a view of formulating a longer range research programme until the end of 1989. In some areas of research, planning to that effect has been completed; in others, no specific research projects have been worked out in detail beyond 1987 as the nature and direction of such projects will be determined after the findings of currently ongoing research have been analysed. Issues in social policy and social welfare also change over time, and the Centre's research agenda needs to be flexible enough so that important issues can receive attention as they emerge. The readers of the Newsletter would have noticed, for example, that in recent months more attention has been given in our research agenda to issues of income security and related matters, as these issues have re-emerged again in the context of the national debate on taxation reform and social security.

The research agenda outlined below has been recently endorsed by the SWRC Advisory Committee. The outline is presented to our readers so that they can see what research is done at the Centre and what kind of research reports to expect over the next few years. We trust that this information will also be useful to other researchers and research institutions in the planning of their research programmes.

The Centre's research agenda is organised into Programmes (Areas of Concern) and within each Programme there might be a number of projects, each project eventually culminating in a report in the SWRC Reports and Proceedings series and in conference or seminar papers, or in journal articles. However, there is not always a clear demarcation line between one area of concern and

another, as social policy and social welfare issues do not always fall into neat, discrete, and mutually exclusive categories. There are also individual research projects which might cover a specific issue which does not fit into a larger research programme.

Some research projects conducted at the Centre have greater theoretical/conceptual content than other projects which are mainly analytical or descriptive. Also, some projects are based on the analysis of existing data generated elsewhere (e.g. by the Australian Bureau of Statistics); other projects are based on empirical field studies conducted by the Centre itself which aim to test some existing theories and beliefs and/or generate new data. As to the disciplines involved, the entire research agenda is, in effect, multidisciplinary, encompassing sociological, economic, and social policy and administration perspectives.

As will be seen below, some research projects currently in progress at the Centre or planned for the next few years constitute successive stages of research programmes initiated over the previous years. Other projects are part of new programmes which were initiated only recently, in 1984 and 1985. Most projects are conducted at the Centre, but a few projects are commissioned to outside researchers or research institutes. The commissioned projects aim to complement the research conducted at the Centre; some of them are conducted in other Australian States, thus giving the research programme a wider coverage and facilitating a national perspective on the examined areas of concern.

Currently, the SWRC Research agenda covers the following programmes, or areas of concern:

Research Agenda

- . Compensation and Social Security
- . The Child and Family Welfare Systems
- . The Welfare of Families (Income Security)
- . The Welfare of Young People
- . Unemployment
- . Housing
- . The Welfare of Disabled Persons
- . The Welfare of the Workforce
- . The Social Wage
- . The Welfare State

There are no research projects currently in progress in the area of the Welfare of the Aged, which was one of the main research areas at the Centre for many years. However, a programme in this area is under consideration and we should be able to announce the details of the programme later this year. The issues of social policy and social welfare of particular concern to ethnic minorities are considered in a number of programmes, especially in the programme on Compensation and Social Security.

Compensation & Social Security

This research programme was started in mid-1985 and is likely to continue until the end of 1989. Initially, the focus of the research is on Workers' Compensation, but in due course the research will be extended into the whole area of compensation and eventually into the area of retirement income. The persons responsible for the programme are Donald Stewart and Adam Jamrozik.

The first project in this programme, **Workers' Compensation and Social Security** is expected to be completed in June 1986. The report on this project will present a broad overview of issues in the whole area of Workers' Compensation - legislation, administration, and the operation of

various systems currently in force - in all Australian States as well as New Zealand. Occupational health and safety, and rehabilitation are included in the overall framework of workers' compensation. The report will identify some problematic areas in the system and will form the basis for future research projects in this field.

Two other research projects in this programme will be conducted during 1986-1987.

1. The Cost of Compensation

The project will aim to investigate, collate and analyse the financial, social and personal costs of accidents and work-related injuries, so as to gain a better understanding of the implications for the welfare of the workforce, the well-being of the affected population, and the relationship between insurance-based compensation and public income maintenance/support provisions. It is an area of concern to many sections of the community as well as the Commonwealth and State governments, with clear implications for social welfare and especially for social security.

2. Workers' Compensation and Non-English-Speaking Immigrants

This project will be conducted by the Centre for Multicultural Studies, The University of Wollongong. It will examine the operation of the workers' compensation system mainly in New South Wales, with a focus on issues concerning particularly the non-English-speaking immigrants. The project will aim to identify problems in occupational health and safety, in the processes of applying for compensation of an injury, and in the

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rehabilitation and re-entering employment after injury or illness. The data will come from the analysis of case studies and interviews.

The Child & Family Welfare System

This is an on-going research programme since 1980. To date, five substantial reports have been published (R & Ps Nos. 19, 29, 34, 44 and 57) and a number of chapters in other reports, conference papers as well as a chapter in a book (**Retreat from the Welfare State**). The last report (R & P No.57) provides an overview of this field of child and family welfare and provides the basis for the work now in progress and for future projects. The person responsible for the programme is Tania Sweeney.

A number of research projects in this programme are at various stages of completion and the following reports are expected to be published over the next year or so.

- (1) A report on Theoretical Issues in Commonwealth/State/Family interaction in Child and Family Welfare
- (2) A report on Neighbourhood Houses as Child and Family Welfare Service
- (3) Study of Family Support, Child Welfare and Child Care Services
- (4) Users of Child Care, Child Welfare and Family Support Services

The last two projects are based on an extensive empirical investigation, consisting of in-depth interviews with service providers (government and non-government agencies) and users of services. This work, as well as work completed to date, has identified a number of important

issues which will receive consideration in the research programmes for 1987-1989.

This research programme also provides a considerable amount of data of relevance to the programme **The Welfare of Families** which is now developed by Peter Whiteford (see below). The two programmes are complementary as one focuses mainly on the financial aspects of family well-being, while the other examines the position of children and families in relation to service provision by the Commonwealth, the States and the non-government welfare sector.

From the projects completed to date and from the data being currently collected in field study (interviews with agencies and service recipients), a number of areas of concern have been identified and from these, three projects will be carried out in 1987-1989:

1. The Welfare Function of Health, Education and Legal Services

In the course of the current research work in this programme it has become evident that many services provided under the auspices of health, education or the law fulfil a supportive role for families with young children. In many instances the services meet exactly the same need. The aim of this project will be to provide an overview and analysis of health, education and legal services as they affect families and children, in order to compare the issues and functions of these services with those of child welfare, child care and family support.

2. The Needs of Families in Early Stages of the Life Cycle

It is evident from the studies in this programme that families

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with very young children represent a large proportion of users of child care, child welfare and family support services. Even though this group seems to be 'over-represented' in usage data, there still appears to be an overwhelming demand for services such as child care. It is also evident that this demand is not related solely to mother's employment. Families in these early stages of child-rearing seem to need intense support. The needs of these families were identified by the Social Welfare Commission in 1974, but policy responses have been rather slow. This project will aim to identify the needs of families with young children and consider implications of findings for social welfare policy. The project will entail extensive and intensive empirical investigation.

3. Study of Young Adolescents (12-15 years)

This project will examine the needs of young adolescents (12-15 years of age), with special focus on those who are not living in a family situation. While there is community concern with youth homelessness and youth unemployment, there is relatively little concern with young adolescents because they are seen to be the responsibility of the family. However, there appears to be an increasing number of young people leaving home at an early age. These children, mainly from disadvantaged families, are further disadvantaged in terms of interruption or cessation of education and lack of financial resources. The study will therefore aim to examine the position of this age group in relation to social welfare policy and services.

The Welfare of Families

This research programme was started in January 1986, and the projects listed below are in a developmental stage. The programme is concerned with income security of families and, as such, it complements the on-going programme, The Child and Family Welfare System (see above). The person responsible for the programme is Peter Whiteford.

At this stage, three research projects are in progress, and a fourth project which will entail a field survey of families is at a planning stage.

1. Income Support for Families : Issues and Alternatives

This project aims to evaluate current Australian income support arrangements for families with children. The analysis concentrates on two approaches: a comparative analysis of the Australian system and those of similar countries, such as New Zealand, Canada, the United Kingdom, France and Sweden; and an historical analysis of trends in the Australian income support system over the past two decades and recent proposals for change. Attention is given to attempting to place the family income support system within the context of the overall government effort in assisting families.

2. The Life Cycle of Families

This project is to provide a literature review of the concept of the family life cycle and to analyse relevant data from the Income and Housing Survey and the Family Survey which have been conducted by the Australian

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Bureau of Statistics, so that the assumptions reflected in the literature can be related to statistical data. An evaluation of the validity of the life cycle approach should provide an insight into the assessment of current (or intended) policies concerned with income security for families.

3. A Family's Needs : The Direct and Indirect Costs of Raising Children

This project aims to provide a comprehensive review of Australian and overseas literature on the costs of raising children. The project is relevant to three areas of concern: the adequacy of social security benefits; the relative tax positions of families with children and those without children; and the responsibilities of non-custodial parents for children in sole parent families.

The data for this research will come from the analysis of the 1984 Household Expenditure Survey conducted by the Australian Bureau of Statistics and, later, from an empirical field survey of samples of families, probably in two or three States.

The Welfare of Disabled Persons

Due to changes in research staff, the research programme in this area of concern has not been fully developed. At present there are three research projects at various stages of completion.

1. Review of Commonwealth and State (NSW, SA, Victoria) Accommodation and Employment Policies, Services and Expenditure for the Disabled

This project aims to provide

demographic data of the handicapped population; data on Commonwealth policies, services and expenditure; and a detailed description of policies, services and expenditure of the three States mentioned above. The person responsible for the project is Jill Hardwick.

2. Stress on Families with Handicapped Children

This project entails interviews with a sample of families with handicapped children, and aims to ascertain the degree of stress on the family arising from the tasks which are necessary to be done in the course of caring for handicapped child, or children. The project is conducted by Rosemary Cant, Cumberland College of Health Sciences, currently at the Centre as an Honorary Visiting Fellow.

3. Conceptual Overview of Handicap Issues

This project will aim to critically review recent developments in social policy concerning disabled persons, with particular emphasis on the issues ensuing from the Report of Handicapped Programs Review. It will attempt to place these issues in the context of research literature on the needs of disabled people living in the community, and to indicate areas which call for more intensive study. The person responsible for the project is Richard Mathews.

The research programme in disability will be enhanced with the arrival at the Centre of Dr Sara Graham, Principal Research Officer with the Department of Health and Social Security, London, UK. Dr Graham has been offered a Visiting Fellowship at the Centre for 12 months as

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from 1 June 1986.

Unemployment

There have been many research reports published by the Centre in the area of unemployment. The second edition of **Annotated Bibliography of Unemployment Research in Australia**, covering years 1980-1985, by Diana Encel, has recently been published and is available to the public.

A project on **Unemployment and Debt**, by Jan Carter, has been completed and is now being edited and revised. Another project, **Retirement and Unemployment Among Older Workers**, by Keith Windschuttle is expected to be completed in June 1986. These last two projects were commissioned by the Centre to outside researchers.

A major project at the Centre examines the **Association of Unemployment and Poverty**. This project has been extended to include an analysis of incentives and disincentive effects of social security payments on unemployment. The aim of the project is to analyse a range of relevant data and consider various policy options. The person responsible for the project is Joan Vipond.

Housing

Over the past year or so, the research on housing has produced two main results. First, Henderson's measures of poverty before and after people have paid for their housing have been updated. It has been shown that there has been a much greater increase in poverty after housing costs since 1972-73 than

there has been in poverty measured before housing costs. The difference is explained not in terms of the housing market but in terms of the changing nature of poverty. Poverty is now relatively more prevalent among young people than older people and young people face higher housing costs (R & P No.56). The second result of the housing research has been to confirm that much financial stress is experienced by tenants of private landlords but has also shown a surprising level of poverty among owners/purchasers.

The main focus of the research on housing over the next year will be on poverty among owners/purchasers and the extent to which it can be attributed to their housing circumstances. This direction will be a continuation of existing projects. There is also work being done on theoretical models for housing research. Some of this work is done with the Centre for Applied Economic Research, University of New South Wales, and a research monograph, **A Single Model of Recent Changes in the Residential Property Market**, will be published by that Centre in the near future. The person responsible for the programme is Joan Vipond.

Young People

The research programme in this area of concern has been conducted as part of the programme in Child and Family Welfare but investigating social welfare and related areas (e.g. education, employment/unemployment) concerning young people as a distinct area of concern. A number of papers have been published in various reports, and a report in the SWRC R & P series **Policies and Services for Young People, 1960s to 1980s** will be out later this year.

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The person responsible for the programme is Adam Jamrozik.

The conceptual framework of the programme entails a study of young people as an identifiable social group with varied degrees of common interests and common needs but also diversified (as any other demographic group) in terms of socio-economic stratification, or social class. On the side of policy and services, the study includes the Commonwealth sphere as well as the States' sphere and the non-government social welfare sector.

The focus of study in this programme was originally on young people in the 15 to 19 years' age group but the framework has been extended to include the 20 to 24 year group so as to coincide with the current definitions of 'young people'.

At this stage, the direction of future projects in this programme has not been determined beyond 1986. This will be done after the project currently in progress has been completed, and note will also be taken of the project **Study of Young Adolescents** which is included in the programme **The Child and Family Welfare System**.

The Social Wage

This research programme has been conducted since 1980. Since then, numerous reports have been published (e.g. R & Ps Nos. 8, 15, 27), as well as chapters in other reports, based on ANZAAS, ASPAA, and other conferences; plus two chapters in **Retreat from the Welfare State**. Two chapters will be included in forthcoming books: one to be published shortly by Longman-Cheshire (**The Future of Work, Leisure and Technology**); and the other by Macmillan

(A reader in sociology on **Australian Society**).

At present, most of the work in this research programme is conceptual/theoretical, aimed to provide a theoretical underpinning to research in social policy and social welfare. The report on **The Social Wage : The Concept and Its Dimensions**, should be completed in June, 1986. Other reports should be completed over the next year or so.

The research in this programme has provided a conceptual framework for a number of projects. In a simple form the framework has four main components:

- (a) Study of demographic and socio-economic characteristics of the population and of any changes in the population over a period of time (1966 is used consistently as a benchmark). This makes it possible to identify the position of various population groups in relation to one another over a period of time.
- (b) Study of policies, allocation of resources, provision of income support and services, etc.
- (c) The interaction between (a) and (b).
- (d) Analysis of social and economic changes in society.

Over the past few years, work in this programme has widened in scope, drawing increasingly on inputs of data from other countries (e.g. from the European Centre for Social Welfare Training and Research, Vienna). This work has not been purely 'theoretical', and a substantial amount of empirical data has been published, derived from secondary analysis of data generated by the ABS and other research, as well as from field studies which

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have generated original data. One project that is under consideration will be a study of the utilisation of human resources in social welfare and in related fields. As most social welfare services and the related areas which the ABS includes in the category of 'Community services' are highly labour-intensive, a study of that kind is clearly indicated. The person responsible for the programme is Adam Jamrozik.

Other Projects

There are two other studies conducted at the Centre by graduate scholars who are working on their Ph.D. theses. One, conducted by Loucas Nicolaou, is on **Immigrant Workers and Trade Unions**, which should be completed this year; the other, by Michael Wearing, is **Legitimacy and Poverty** (a study of the administration of emergency relief), which is expected to be completed late in 1987 or early in 1988. Work has also started on producing a **Resource Book** which will have an annotated bibliography of all works published by the Centre's staff from 1980 to 1986. The Resource Book is being prepared by Diana Encel and should be available early in 1987.

SAANZ 86



This conference is to be based on the following sections:

Aboriginal Studies	Methods
Class	Organisation & Industry
Development and Change	Philosophy of Social Science
Deviance and Social Control	Power & The State
Education	Religion and Belief Systems
Ethnicity and Migration	Rural and Environmental
Ethnomethodology	Sociology
Health and Medicine	Theory
Knowledge and Science	Urban and Social Movements
Language and Discourse	Welfare and Social Policy
Mass Media	Womens' Studies and Gender

Inquiries relating to the conference should be addressed to:

Mary E. Wilkie
University of New England
ARMIDALE . NSW . 2351
([067] 73 2937 & [067] 73 2579)

Registration should be completed by 18 June.

SUBJECT GUIDE TO SWRC PUBLICATIONS

In response to the many requests received from readers for research material linked to subject areas, we have cross-referenced SWRC publications to help serve the most usual enquiries.

It is worth mentioning that this was done in consideration of those people who require a quick guide to commence reading in a given area, and that it represents only a single-take classification (with some exceptions) in a field where multiple classifications are likely. It includes the complete publications of the Reports and Proceedings (R & Ps) and the Reprint series.

In order to purchase any of these reports, please refer, using the publication number given, to the Publications List and Order Form in the centre pages of this Newsletter.

FAMILY STUDIES

R&Ps

- No. 7 Bettina Cass, **Unemployment and the Family: The Social Impact of the Restructuring of the Australian Labour Market**, April 1981, 55 pp.
- No.19 Tania Sweeney and Adam Jamrozik, **Services for Young Children: Welfare Service or Social Parenthood?**, March 1982, 144 pp.
- No.21 Bettina Cass, **Family Policies in Australia: Contest over the Social Wage**, May 1982, 41 pp.
- No.24 Carol Keens and Bettina Cass, **Fiscal Welfare: Some Aspects of Australian Tax Policy. Class and Gender Considerations**, September 1982, 55 pp.
- No.37 Stuart Rees and Anneke Emerson, **Disabled Children, Disabling Practices**, January 1984, 129 pp.
- No.38 Chris Rossiter, David Kinnear and Adam Graycar, **Family Care of Elderly People: 1983 Survey Results**, January 1984, 100 pp.
- No.40 Bettina Cass and Mary Ann O'Loughlin, **Social Policies for Single Parent Families in Australia: An Analysis and a Comparison with Sweden**, March 1984, 48 pp.
- No.43 Ian Manning, **Measuring the Costs of Living of Australian Families**, April 1984, 70 pp.
- No.44 Tania Sweeney and Adam Jamrozik, **Perspectives in Child Care: Experience of Parents and Service Providers**, April 1984, 201 pp.
- No.57 Adam Jamrozik, Sarah Drury and Tania Sweeney, **Innovation and Change in the Child and Family Welfare System**, February 1986, 139 pp.

Reprints

- No. 3 Bettina Cass, **'Housing and the Family' from: Home Ownership in Australia : A Perspective for Future Policies**, Housing Industry Association Seminar Proceedings, 1980, 14 pp.
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SUBJECT GUIDE

- No. 5 Bettina Cass, Carol Keens and Jerry Moller, 'Family Policy Halloween; Family Allowances: Trick or Treat?' from: **Australian Quarterly**, Vol.53, No.1, Autumn 1981, 17 pp.
- No.15 Diana Wyndham, 'Why Study Working Mothers and Ignore Working Fathers?: The Impact of Parental Employment on Children' from: **The Australian Quarterly**, Vol.55, No.1, Autumn 1983, 8 pp.
- No.18 Adam Graycar, 'Informal, Voluntary and Statutory Services: The Complex Relationship' from: **The British Journal of Social Work**, Vol.13, No.4, August 1983, 15 pp.
- No.19 Jo Harrison, 'Women and Ageing: Experience and Implications' from: **Ageing and Society**, Vol.3, Part 2, July 1983, 27 pp.
- No.20 Bettina Cass, 'Poverty and Children: the effects of the recession' from: **Social Alternatives, Australian Social Welfare: Impact and New Doctor**, Joint Issue, September/October 1983, 5 pp.
- No.22 David Kinnear and Adam Graycar, 'Ageing and Family Dependency' from **Australian Journal of Social Issues**, Vol.19, No.1, February 1984, 14 pp.

CHILD WELFARE / CHILD CARE

R&Ps

- No.19 Tania Sweeney and Adam Jamrozik, **Services for Young Children: Welfare Service or Social Parenthood?**, March 1982, 144 pp.
- No.22 Tania Sweeney, **An Analysis of Federal Funding of Children's Services - A Sourcebook**, May 1982, 62 pp.
- No.29 Jan Carter, **Protection to Prevention: Child Welfare Policies**, January 1983, 76 pp.
- No.32 Andrew Jones, **Selectivity in Children's Services Policy**, June 1983, 68 pp.
- No.34 Jo Jarrah (ed.), **Child Welfare: Current Issues and Future Directions**, July 1983, 89 pp.
- No.37 Stuart Rees and Anneke Emerson, **Disabled Children, Disabling Practices**, January 1984, 129 pp.
- No.44 Tania Sweeney and Adam Jamrozik, **Perspectives in Child Care: Experience of Parents and Service Providers**, April 1984, 201 pp.
- No.52 Richard Chisholm, **Black Children: White Welfare? Aboriginal Child Welfare Law and Policy in New South Wales**, April 1985, 150 pp.
- No.57 Adam Jamrozik, Sarah Drury and Tania Sweeney, **Innovation and Change in the Child and Family Welfare System**, February 1986, 139 pp.

Reprints

- No.12 Tania Sweeney, 'Review Article: Studies of Childhood and Children's Services' from: **Australian and New Zealand Journal of Sociology**, Vol.17, No.2, July 1981, 5 pp.
- No.15 Diana Wyndham, 'Why Study Working Mothers and Ignore Working Fathers?: The
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TO SWRC PUBLICATIONS

Impact of Parental Employment on Children' from: **The Australian Quarterly**, Vol.55, No.1, Autumn 1983, 8 pp.

- No.20 Bettina Cass, 'Poverty and Children: the effects of the recession' from: **Social Alternatives, Australian Social Welfare: Impact and New Doctor**, Joint Issue September/October 1983, 5 pp.

AGEING

R&Ps

- No. 4 Jan Carter, **States of Confusion: Australian Policies and the Elderly Confused**, January 1981, 50 pp.
- No. 5 Adam Graycar and David Kinnear, **The Aged and the State: A Working Paper**, Revised edition, September 1982, 119 pp.
- No.14 P.R. Kaim-Caudle, **Cross National Comparisons of Social Services Pensions for the Elderly**, September 1981, 47 pp.
- No.20 Adam Graycar (ed.), **Aged Care - Whose Responsibility?**, March 1982, 49 pp.
- No.23 David Kinnear and Adam Graycar, **Family Care of Elderly People: Australian Perspectives**, May 1982, 63 pp.
- No.35 Carol Keens, Frances Staden and Adam Graycar, **Options for Independence: Australian Home Help Policies for Elderly People**, December 1983, 119 pp.
- No.38 Chris Rossiter, David Kinnear and Adam Graycar, **Family Care of Elderly People: 1983 Survey Results**, January 1984, 100 pp.
- No.39 Randall Smith, **Meals on Wheels in New South Wales: A Discussion Paper**, March 1984, 48 pp.
- No.41 Adam Graycar (ed.), **Accommodation After Retirement**, April 1984, 51 pp.
- No.42 Linda Rosenman and Marilyn Leeds, **Women and the Australian Retirement Age Income System**, April 1984, 102 pp.
- No.50 Chris Rossiter, **Family Care of Elderly People: Policy Issues**, December 1984, 83 pp.
- No.59 Ruth Errey, Carole Baker and Sarah Fox, **Community Care of the Aged: A Working Model of a Needs-Based Assessment Unit**, May 1986, 139 pp.

Reprints

- No. 7 Adam Graycar, 'Ageing in Australia: A Pointer to Political Dilemmas' from: **Australian Quarterly**, Vol.53, No.3, Spring 1981, 20 pp.
- No.18 Adam Graycar, 'Informal, Voluntary and Statutory Services: The Complex Relationship' from: **The British Journal of Social Work**, Vol.13, No.4, August 1983, 15 pp.
- No.19 Jo Harrison, 'Women and Ageing: Experience and Implications' from: **Ageing and Society**, Vol.3, Part 2, July 1983, 27 pp.
- No.21 C. Keens, J. Harrison and A. Graycar, 'Ageing and Community Care' from: **Social Alternatives, Australian Social Welfare: Impact and New Doctor** Joint Issue September/October 1983, 4 pp.
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SUBJECT GUIDE

- No.22 David Kinnear and Adam Graycar, 'Ageing and Family Dependency' from **Australian Journal of Social Issues**, Vol.19, No.1, February 1984, 14 pp.
- No.25 Marilyn Leeds, 'Dependent Wives: can we improve their income security in old age?' from: **Australian Journal of Ageing**, Vol.3, No.4, November 1984, 9 pp.
- No.26 Adam Graycar, 'Role and Effectiveness of Voluntary Agencies in Aged Care', from: **Today as a Foundation for Tomorrow**, Proceedings of the Uniting Church National Aged Care Conference, August 1984, 4 pp.
- No.27 Adam Graycar, 'Accommodation Options for the Elderly', from: **Planning for Care in an Ageing Australia**, Proceedings of Anglican Retirement Villages Jubilee Seminar, October 1984, 17 pp.

ETHNICITY

R&Ps

- No. 3 Michael Morrissey and Andrew Jakubowicz, **Migrants and Occupational Health: A Report**, November 1980, 92 pp.
- No. 6 Michael Liffman, **Immigrant Welfare: A Research Perspective**, April 1981, 40 pp.
- No.46 Andrew Jakubowicz, Michael Morrissey and Joanne Palser, **Ethnicity, Class and Social Policy in Australia**, May 1984, 125 pp.

LABOUR FORCE / UNEMPLOYMENT

R&Ps

- No. 3 Michael Morrissey and Andrew Jakubowicz, **Migrants and Occupational Health: A Report**, November 1980, 92 pp.
- No. 7 Bettina Cass, **Unemployment and the Family: The Social Impact of the Restructuring of the Australian Labour Market**, April 1981, 55 pp.
- No. 8 Adam Jamrozik and Marilyn Hoey, **Workforce in Transition: Implications for Welfare**, May 1981, 74 pp.
- No.11 Bettina Cass (ed.), **Unemployment: Causes, Consequences and Policy Implications**, August 1981, 74 pp.
- No.12 Adam Jamrozik and Robin Beck, **Worker Co-operatives: An Evaluative Study of the New South Wales Worker Co-operative Programme**, August 1981, 178 pp.
- No.15 Adam Jamrozik, Marilyn Hoey, Marilyn Leeds, **Employment Benefits: Private or Public Welfare?**, November 1981, 138 pp.
- No.27 Adam Jamrozik and Marilyn Hoey, **Dynamic Labour Market or Work on the Wane: Trends in the Australian Labour Force 1966-1981**, December 1982, 100 pp.
- No.30 Peter Travers, **Unemployment and Life-History: A Pilot Study**, June 1983, 75 pp.
- No.36 Diana Encel and Pauline Garde, **Unemployment in Australia: An Annotated Bibliography, 1978-83**, January 1984, 152 pp.

TO SWRC PUBLICATIONS

- No.48 Graeme Brewer, **The Experience of Unemployment in Three Victorian Regions**, August 1984, 103 pp.
- No.53 Bruce Bradbury, Pauline Garde and Joan Vipond, **Bearing the Burden of Unemployment - Unequally. A Study of Australian Households in 1981**, August 1985, 102 pp.
- No.58 Diana Encel, **Unemployment in Australia: An Annotated Bibliography, 1980-85**, March 1986, 225 pp.

TAXATION / FISCAL POLICY

R&Ps

- No. 9 Robert V. Horn, **Fiscal Welfare Effects of Changes in Australian Income Tax, 1972-73 to 1980-81**, May 1981, 59 pp.
- No.24 Carol Keens and Bettina Cass, **Fiscal Welfare: Some Aspects of Australian Tax Policy. Class and Gender Considerations**, September 1982, 55 pp.
- No.33 Ian Scott and Adam Graycar, **Aspects of Fiscal Federalism and Social Welfare**, July 1983, 80 pp.
- No.42 Linda Rosenman and Marilyn Leeds, **Women and the Australian Retirement Age Income System**, April 1984, 102 pp.
- No.45 Ann Harding, **Who Benefits?: The Australian Welfare State and Redistribution**, April 1984, 147 pp.

Reprints

- No.14 Bettina Cass, 'Taxation and Social Policy from: **Taxation Reform**, UNSW Occasional Papers No.8, 1983, 17 pp.
- No.20 Bettina Cass, 'Poverty and Children: the effects of the recession' from: **Social Alternatives, Australian Social Welfare: Impact and New Doctor**, Joint Issue, September/October 1983, 5 pp.

NON-GOVERNMENT WELFARE

R&Ps

- No.17 Adam Graycar and Wendy Silver, **Funding of Non-Government Welfare: Agencies Serving Disabled People in Western Australia**, January 1982, 89 pp.
- No.25 Jill Hardwick and Adam Graycar, **Volunteers in Non-Government Welfare Organisations in Australia: A Working Paper**, September 1982, 41 pp.
- No.28 Adam Graycar, **Government Officers' Expectations of Non-Government Welfare Organisations: A Discussion Paper**, December 1982, 93 pp.
- No.51 Vivienne Milligan, Jill Hardwick and Adam Graycar, **Non-Government Welfare Organisations in Australia: A National Classification**, December 1984, 184 pp.

Reprints

- No.10 Adam Graycar and Wendy Silver, 'Funding Agencies' from: **Australian Social Welfare - Impact**, March 1982, 4 pp.
- No.13 Adam Graycar and Wendy Silver, 'Agencies, Services and Government Funding' from: **Australian Rehabilitation Review**, Vol.6, No.3, 1982, 5 pp.
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SUBJECT GUIDE

- No.18 Adam Graycar, 'Informal, Voluntary and Statutory Services: The Complex Relationship' from: **British Journal of Social Work**, Vol.13, No.4, August 1983, 15 pp.
- No.24 Adam Graycar, 'Non-Government Welfare Organisations in Australia: Preliminary results from a national sample survey' from: **Journal of Voluntary Action Research**, Vol.13, No.3, July-September 1984, 9 pp.

Other Publications

- Denise Young and Adam Jamrozik, **Community Groups in Action for Change.**

SOCIAL POLICY

R&Ps

- No. 2 Peter Saunders (ed.), **The Poverty Line: Methodology and Measurement**, October 1980, 54 pp.
- No.10 Concetta Benn, **The Development Approach: Demonstration Programs in the Brotherhood of St. Laurence**, May 1981, 20 pp.
- No.13 Robert V. Horn, **Extra Costs of Disablement: Background for an Australian Study**, September 1981, 25 pp.
- No.16 Linda Rosenman, **Widowhood and Social Welfare Policy in Australia**, January 1982, 75 pp.
- No.18 Vivienne Milligan and Margaret McAllister, **Housing and Local Government: An Evaluation of the Waverly Community Housing Officer Project**, February 1982, 109 pp.
- No.26 Robert Pinker, **Theory, Ideology and Social Policy**, October 1982, 23 pp.
- No.31 Jo Jarrah (ed.), **53rd ANZAAS Congress: SWRC Papers**, June 1983, 118 pp.
- No.43 Ian Manning, **Measuring the Costs of Living of Australian Families**, April 1984, 70 pp.
- No.45 Ann Harding, **Who Benefits?: The Australian Welfare State and Redistribution**, April 1984, 147 pp.
- No.47 Rosemary Hooke (ed.), **54th ANZAAS Congress: SWRC Papers**, June 1984, 231 pp.
- No.49 Ugo Ascoli, **Analysis of the Italian Welfare State: Some Implications for Current Australian Issues**, August 1984, 58 pp.
- No.54 Adam Jamrozik (ed.), **Issues in Social Welfare Policy 1985: Perceptions, Concepts and Practice** (SWRC Papers at ASPAA and ANZAAS), September 1985, 148 pp.
- No.55 Adam Jamrozik (ed.), **Income Distribution, Taxation and Social Security: Issues of Current Concern**, January 1986, 150 pp.

Reprints

- No. 1 Adam Graycar, 'Experimentation and the Welfare State' from: **Social Policy and Administration**, Vol.14, No.3, 1980, 21 pp.
- No. 9 Adam Graycar, 'Social and Political Constraints:' from: R.F Henderson (ed.) **The Welfare Stakes**, IAESR 1981, 40 pp.
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TO SWRC PUBLICATIONS

- No.11 Adam Graycar, 'Health and Social Policy', Ian Webster, 'What are the Needs of the Community?' from: **Priorities in Health Care**, UNSW Occasional Papers No.7, 1982, 6 pp.
- No.18 Adam Graycar, Informal, Voluntary and Statutory Services: The Complex Relationship' from: **The British Journal of Social Work**, Vol.13, No.4, August 1983, 15 pp.

Other Publications

1980, 1981, 1982 & 1983 **Diary of Social Legislation and Policy** (Institute of Applied Economic and Social Research, University of Melbourne; Institute of Family Studies, Melbourne; Social Welfare Research Centre, UNSW).

DATA & EVALUATION ISSUES R&Ps

- No. 1 J. Moller (ed.), **Data for Welfare Decision Making**, September 1980, 51 pp.
- No. 2 Peter Saunders (ed.), **The Poverty Line: Methodology and Measurement**, October 1980, 54 pp.

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- No. 4 Robert V. Horn, 'Social Indicators: Meaning, Methods and Applications' from: **International Journal of Social Economics**, Vol.7, 1980, 39 pp.
- No.16 Adam Jamrozik, 'Evaluation in Welfare: Specific Means for Uncertain Ends' from: **Developments in Australian Evaluation Research and Practice**, Proceedings of the first National Evaluation Conference, August 1982, 43 pp.
- No.17 Jerry Moller and Adam Graycar, 'An Eye for Evaluation: from: **Administration in Social Work**, Vol.7, No.2, Summer 1983, 9 pp.

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- No.56 Bruce Bradbury, Chris Rossiter and Joan Vipond, **Poverty, Before and After Paying for Housing**, February 1986, 101 pp.

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